

Case 3:07-cv-03605 Document 132-14 Filed 08/20/08 Page 1 of 53

**EXHIBIT 15**

Case 3:07-cv-03605 Document 132-14 Filed 08/20/08 Page 2 of 53

**City of San Leandro  
Community Development Department  
Planning Services Division  
Staff Report**

**DATE:** February 22, 2007

**TO:** Planning Commission

**FROM:** Debbie Pollart, Planning Manager *DP*

**SUBJECT:** Matter of consideration of amendments to Article 3 – Definitions, Article 5 – Residential, Article 13 – Special Review Overlay District, and Article 17 – Off-street Parking & Loading Regulations of the Zoning Code; and consideration of amendments to the Zoning Map. Zoning Code amendments will include deleting definitions for 'Clubs & Lodges' and 'Religious Assembly' and replacing them with 'Assembly Uses', and making changes to Article 5 for consistency with the new definitions; creating a new Assembly Uses Overlay District; and modifying the parking standards for consistency with 'Assembly Uses'. The Zoning Map will be modified to include 197 properties with an Assembly Use (-AU) Overlay District, which would allow assembly uses to be conditionally permitted on these properties.

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**SUMMARY AND RECOMMENDATION**

In response to an application by a church to re-locate to a non-residential district, staff analyzed the possibility of allowing assembly uses on appropriate non-residential sites, and expanding the land use options for assembly uses.

Staff recommends that the Planning Commission review the proposed Zoning Code text and map amendments, the findings for the proposed rezone, and the associated environmental documentation, and forward a recommendation of approval for the amendments and adoption of the Negative Declaration, and findings for approval of the rezone, to the City Council. The City Council meeting is tentatively scheduled for March 19.

**BACKGROUND**

Faith Fellowship Church (FFC) recently purchased the property at 14600 Catalina (formerly occupied by MDL). On May 18, 2006, staff received an application from FFC requesting a Zoning Code amendment to conditionally permit Assembly uses in Industrial Limited (IL) zones, and to rezone their property from Industrial Professional (IP) to IL (thus setting up the possibility for review of a use permit for an assembly use at the 14600 Catalina site).

EXHIBIT 15

*F-1*

Case 3:07-cv-03605 I Document 132-14 Filed 08/20/08 Page 3 of 53

Although not currently codified in Article 3 – Definitions of the Zoning Code, assembly uses include the following two uses that are currently defined separately: Clubs and Lodges; Religious Assembly.

Currently, the Zoning Code conditionally permits Religious Assembly uses in R districts, and Faith Fellowship's current location at 577 Manor is zoned RS (PD), Residential Single-Family, Planned Development Overlay District.

A joint worksession with the Board of Zoning Adjustments and Planning Commission was held on October 19. Based upon policy and criteria set forth in the General Plan, staff presented two options for consideration: 1) Amend the Zoning Code to allow Assembly Uses as conditionally permitted in the IL zone; and 2) Apply an Assembly Use Overlay to identified areas. The direction given by the Board and Commission was for staff to move forward with consideration of Option 2. Subsequent to the joint work session, this option was presented to several advisory committees, including the West San Leandro/MacArthur Boulevard Redevelopment Area Advisory Committee, the Chamber of Commerce Government Affairs Committee, and the Joint Redevelopment Area Advisory Committee. At the December 7, 2006 Board of Zoning Adjustments meeting, the refined proposal for an Assembly Use Overlay was presented to the Board for comment. Available meeting minutes are attached.

#### DRAFT ORDINANCE

The proposed amendments may be summarized with the following changes:

- Amend *Article 3 – Definitions*, delete ‘Clubs and Lodges’ and ‘Religious Assembly’ definitions and replace with new ‘Assembly Use’ definition;
- Amend *Article 5 – Residential*, to delete separate ‘Religious Assembly’ and ‘Clubs and Lodges’ terms and replace with ‘Assembly Uses’ (to be conditionally permitted in all R zones);
- Amend *Article 13 – Special Review Overlay District*, to include new sections addressing formation and applicability of an Assembly Use Overlay;
- Amend *Article 17 – Off-Street Parking and Loading Regulations*, to make consistent with other amendments;
- Amend the Zoning Map to show an Assembly Use (-AU) designation for those properties designated for the Assembly Use Overlay (underlying zoning designations will not change).

A current copy of the applicable Zoning Code sections, with proposed changes shown in strike-out and italics, and a map showing the proposed Assembly Use Overlay areas is included as an attachment to this report.

Case 3:07-cv-03605 Document 132-14 Filed 08/2/08 Page 4 of 53

## DISCUSSION

In evaluating the policy issue of expanding the locations where assembly uses could locate in the City, staff notes that analyzing this matter raises larger General Plan policy issues. Staff looked at the following overriding General Plan Policies for guidance:

- ▶ "The areas most suitable for conversion to non-industrial uses are those located adjacent to existing housing, or in areas which lack the amenities to meet the needs of modern industry. Such areas exist along San Leandro Boulevard, Alvarado Street, and Marina Boulevard" (Page 3-52 of the General Plan);
- ▶ General Plan Policy 10.04 *Industrial Sanctuary* – Protect the City's major industrial areas from encroachment by uses that are potentially incompatible with existing viable industrial activities, or which may inhibit the ability of industry to operate effectively; and
- ▶ General Plan Policy 33.04 *Separation from Sensitive Uses* – Provide adequate and safe separation between areas where hazardous materials are present and sensitive uses such as schools, residences and public facilities.

The following General Plan policies were also considered:

- ▶ Policy 7.09 – Build upon the locational strengths and transportation features of West San Leandro to support the area's continued development as a major industrial, technology, and office employment center. In accordance with the West San Leandro Plan, limit the encroachment of incompatible residential and retail uses into the area, and promote additional development and redevelopment with manufacturing, technology, warehouse and distribution, office/flex, and similar uses.
- ▶ Policy 7.10 – Facilitate the gradual transition of the South-of-Marina (SOMAR) area into a cohesive light industrial district characterized by light manufacturing, office/flex, research and development, bio-medical, e-commerce, and similar uses, along with complementary business services and employee amenities.
- ▶ Policy 13.01 – Ensure that future land use development decisions are in balance with the capacity of the City's transportation system.

In addition, Article 1 of the Zoning Code stipulates that the broad purpose of the Zoning Code is to protect and promote the public health, safety, and general welfare, and to implement the policies of the City of San Leandro General Plan. More specifically, the Zoning Code is intended to:

- ▶ Provide a precise guide for the physical development of the City in accord with the policies of the General Plan;
- ▶ Preserve the character and quality of residential neighborhoods and commercial and industrial areas consistent with the character of the development districts of the City;

F-3

Case 3:07-cv-03605 Document 132-14 Filed 08/20/08 Page 5 of 53

- ▶ Promote the economic stability of existing land uses that are consistent with the development policies of the General Plan and protect them from intrusions by inharmonious or harmful land uses;

Article 7 – Industrial District indicates the following specific purposes:

- ▶ Provide appropriately located areas consistent with the General Plan for a broad range of manufacturing, distribution and storage, and service areas;
- ▶ Strengthen the City's economic base, and provide employment opportunities close to home for residents of the City and surrounding communities;
- ▶ Provide a suitable environment for various types of industrial uses, and protect them from the adverse impacts of inharmonious uses;

Based on General Plan policies such as those noted above, area specific policies and plans, and Zoning Code purposes, the following criteria were developed for evaluating appropriate locations for assembly uses, with the express objective of expanding the opportunities for assembly uses beyond the residential zoning districts:

- *Site is not located along a major commercial corridor* (identified as E. 14<sup>th</sup> Street and Marina Boulevard between San Leandro Boulevard and Merced Street);
- *Site is not located within the following General Plan Focus Areas: Downtown, Bayfair, Marina Blvd/SOMAR, or West San Leandro* (each of these Focus Areas is governed by one or more of the following, which governs future development – special study/guidelines, special overlay district, or location within a redevelopment area);
- *Site is not located in a regional-serving retail area* (identified as Greenhouse Marketplace, Westgate, Marina Square, and 'old' Target site);
- *Site is not located inside the ½-mile study area identified for the Downtown Transit-Oriented Development (TOD) Strategy;*
- *Site abuts or is within ¼ mile of an arterial street* (as identified in the Circulation Element of the General Plan);
- *Site is not located in a Residential Zone* (Assembly uses are already conditionally permitted in residential zones, so would not produce new areas for assembly uses to locate if considered);
- *Site is not considered public land, and is not zoned Public Service (PS), Open Space (OS), or Commercial Recreation (CR); property is not owned by an Exempt Public Agency, or leased/owned by a public utility* (these areas represent properties and uses that are unlikely to change);

Case 3:07-cv-03605 Document 132-14 Filed 08/20/08 Page 6 of 53

- *Overlay Area must allow a contiguous area greater than or equal to two acres.* (This figure was derived from research indicating that large assembly uses require a minimum 2-acre site to accommodate bigger building size and to allow for adequate on-site parking. Staff is not recommending that a minimum acreage be included as part of the Zoning Code text amendments, and suggests that future applications for amendments to the Assembly Use overlay that may be less than 2-acres in size be given flexibility in a manner that would conform to the Religious Land Use and Institutionalized Persons Act [RLUIPA].)

After inputting General Plan policy and Zoning Code criteria, several potential overlay areas, located throughout the City, were derived where staff recommends assembly uses could be conditionally permitted. This would be accomplished via a Zoning Code text amendment to define the Assembly Use Overlay and then a Zoning Map amendment designating all of the applicable areas with the new Assembly Use Overlay. Under this proposal, the underlying zoning designations for each of the individual properties would not change, similar to how the -S and -PD Overlay Districts are utilized. In addition, implementation of the Assembly Use Overlay would not affect the existing use of the property, or the current list of permitted uses. It would allow the property owner to apply for a conditional use permit for an assembly use in the future, where such uses are not currently permitted. With this option, a total of 197 properties, encompassing approximately 211.1 acres, would be rezoned with the Assembly Use overlay.

Staff notes that Religious Assembly and Clubs & Lodges uses (to be re-defined as Assembly Uses) would continue to remain conditionally permitted in R Districts.

In order to keep the Zoning Code up-to-date, staff has provided a new definition in Article 3 for Assembly Uses that encompasses the previous separate definitions for 'Religious Assembly' and 'Clubs and Lodges'. These two definitions would be deleted and the new Assembly Use definition would take its place. Article 5 would be amended to account for the new terminology. Article 17, related to off-street parking standards would also be amended to account for the new single 'Assembly Uses' definition. The new section added to Article 13 would outline the purpose of the 'Assembly Use' overlay, and provide additional performance standards that would be considered under future conditional use applications for an assembly use.

## ENVIRONMENTAL ANALYSIS

A Negative Declaration and Initial Study Checklist has been prepared for the proposed ordinance to amend the Zoning Code for inclusion of an Assembly Use Overlay District, as well as rezoning individual properties identified with the overlay, in order to meet the requirements of the California Environmental Quality Act (CEQA). The mandated 20-day public review period established for the Negative Declaration is February 1 – February 20, 2007. As of the writing of this report, no comments on the environmental document have been received.

F-5

Case 3:07-cv-03605 Document 132-14 Filed 08/20/08 Page 7 of 53

## PUBLIC OUTREACH

Legal requirements for notification of this meeting included posting of the meeting agenda at City Hall a minimum of 72 hours in advance of the meeting date. In addition, a legal ad was placed in the Daily Review and courtesy notices were sent to all property owners identified for the proposed Assembly Use Overlay areas.

## RECOMMENDATION

Staff recommends that the Planning Commission review the proposed Zoning Code text and map amendments, the findings for the proposed rezone, and the associated environmental documentation, and forward a recommendation of approval for the amendments and adoption of the Negative Declaration, and findings for approval of the rezone, to the City Council. The City Council meeting is tentatively scheduled for March 19.

## ATTACHMENTS

- Proposed Zoning Code Amendments (Draft Ordinance)
- Proposed Zoning Map Amendments
- Recommended Findings for Approval of Rezone
- Negative Declaration and Initial Study Checklist
- Excerpt of Minutes from December 7, 2006 Board of Zoning Adjustments meeting
- Excerpt of Draft Minutes from the December 20, 2006 West San Leandro/MacArthur Boulevard RAC meeting
- Excerpt of Draft Minutes from the January 17, 2007 Joint RAC meeting
- Excerpt of Minutes from October 19, 2006 joint Board of Zoning Adjustments/Planning Commission work session

Case 3:07-cv-03605 I Document 132-14 Filed 08/20/08 Page 8 of 53

IN THE CITY COUNCIL OF THE CITY OF SAN LEANDRO

**ORDINANCE NO. 2007-**

AN ORDINANCE OF THE CITY OF SAN LEANDRO AMENDING: PART I, ARTICLE 3, DELETING DEFINITIONS FOR 'CLUBS & LODGES' AND 'RELIGIOUS ASSEMBLY' AND ADDING A NEW DEFINITION FOR 'ASSEMBLY USES'; PART II, ARTICLE 5, AMENDING SECTIONS 2-504, 2-506, 2-508, AND 2-510 FOR CONSISTENCY WITH NEW DEFINITIONS; PART III, AMENDING ARTICLE 13; AND PART IV, ARTICLE 17, AMENDING SECTION 4-1704.

The City Council of the City of San Leandro does ORDAIN as follows:

**SECTION 1:** Part I, Article 3 of the Zoning Code is hereby amended to read as follows:

**Assembly Uses.** Meeting, recreational, social facilities of a private or non-profit organization primarily for use by member or guests, or facilities for religious worship and incidental religious education (but not including schools as defined in this section). This classification includes union halls, social clubs, fraternal organizations, and youth centers.

**Assembly Uses, Temporary.** Meeting, recreational, social facilities of a private or non-profit organization primarily for use by member or guests, or facilities for religious worship and incidental religious education (but not including schools as defined in this section) on a site that is not permanently occupied by an assembly use, for a period of not more than thirty (30) days.

**Clubs and Lodges.** Meeting, recreational, or social facilities of a private or non-profit organization primarily for use by members or guests. This classification includes union halls, social clubs, fraternal organizations, and youth centers.

**Religious Assembly.** Facilities for religious worship and incidental religious education, but not including private schools as defined in this section.

**Religious Assembly, Temporary.** Religious services conducted on a site that is not permanently occupied by a religious assembly use, for a period of not more than thirty (30) days.

**SECTION 2:** Part II, Article 5 of the Zoning Code is hereby amended to read as follows:

F-7

Case 3:07-cv-03605 Document 132-14 Filed 08/2/08 Page 9 of 53

## 2-504 RO District – Use Regulations

### B. RO District – Conditionally Permitted Uses.

The following uses are allowed in the RO District, subject to the approval of a conditional use permit. (Certain uses are subject to special requirements and/or limitations, as prescribed following the individual use classifications.)

1. Accessory uses when in conjunction with a conditionally permitted use.
2. Assembly Uses.
2. Clubs and Lodges.
3. Day Care, General.
4. Park and Recreation Facilities, Private Noncommercial.
5. Public Safety Facilities.
6. Religious Assembly.

### C. RO District – Temporary Uses Requiring Administrative Review.

The following temporary uses are allowed in the RO District, subject to the regulations of Section 5-2222: Temporary Use Permits.

1. Assembly Uses, Temporary.
2. Commercial Filming, Limited.
2. Religious Assembly, Temporary.

## 2-506 RS District – Use Regulations

### B. RS District – Conditionally Permitted Uses.

The following uses are allowed in the RS District, subject to the approval of a conditional use permit. (Certain uses are subject to special requirements and/or limitations, as prescribed following the individual use classification.)

1. Accessory uses when in conjunction with a conditionally permitted use.
2. Assembly Uses.
3. Day Care, General.
4. Park and Recreation Facilities, Private Noncommercial.
5. Public Safety Facilities.
6. Religious Assembly.

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 10 of 53

C. RS District – Temporary Uses Requiring Administrative Review.

The following temporary uses are allowed in the RS District, subject to the regulations of Section 5-2222: Temporary Use Permits.

1. *Assembly Uses, Temporary.*
2. *Commercial Filming, Limited.*
3. ~~*Religious Assembly, Temporary.*~~

**2-508 RD District – Use Regulations**

B. RD District – Conditionally Permitted Uses.

The following uses are allowed in the RD District, subject to the approval of a conditional use permit. (Certain uses are subject to special requirements and/or limitations, as prescribed following the individual use classification.)

1. Accessory uses when in conjunction with a conditionally permitted use.
2. *Assembly Uses.*
3. *Day Care, General.*
4. *Park and Recreation Facilities, Private Noncommercial.*
5. *Public Safety Facilities.*
6. ~~*Religious Assembly.*~~

C. RD District – Temporary Uses Requiring Administrative Review.

The following temporary uses are allowed in the RD District, subject to the regulations of Section 5-2222: Temporary Use Permits.

1. *Assembly Uses, Temporary.*
2. *Commercial Filming, Limited.*
3. ~~*Religious Assembly, Temporary.*~~

**2-510 RM District – Use Regulations**

B. RM District – Conditionally Permitted Uses.

The following uses are allowed in the RM District, subject to the approval of a conditional use permit. (Certain uses are subject to special requirements and/or limitations, as prescribed following the individual use classification.)

Case 3:07-cv-03605- Document 132-14 Filed 08/2/08 Page 11 of 53

1. Accessory uses when in conjunction with a conditionally permitted use.
2. ~~Assembly Uses.~~
3. Bed and Breakfast Inns.
4. ~~Clubs and Lodges.~~
5. Day Care, General.
6. Group Housing.
7. Manufactured Home Parks.
8. Park and Recreation Facilities, Private Noncommercial.
9. ~~Public Safety Facilities.~~
10. ~~Religious Assembly.~~

D. RM District – Temporary Uses Requiring Administrative Review.

The following temporary uses are allowed in the RM District, subject to the regulations of Section 5-2222: Temporary Use Permits.

1. ~~Assembly Uses, Temporary.~~
2. Commercial Filming, Limited.
3. ~~Religious Assembly, Temporary.~~

**SECTION 3:** Part III, Article 13 of the Zoning Code is hereby amended to read as follows:

## **Article 13 S Special Review and AU Assembly Uses Overlay Districts**

Sections:

### **S Special Review Overlay District**

- 3-1300 Specific Purposes and Applicability
- 3-1302 Applicability and Zoning Map Designation
- 3-1304 Land Use and Property Development Regulations
- 3-1306 Use Permit Required
- 3-1308 Review Criteria
- 3-1310 Conditions of Approval
- 3-1312 Procedures

### **AU Assembly Use Overlay District**

- 3-1320 Specific Purposes and Applicability
- 3-1322 Applicability and Zoning Map Designation
- 3-1324 Land Use and Property Development Regulations
- 3-1326 Use Permit Required

Case 3:07-cv-03605- Document 132-14 Filed 08/2' 08 Page 12 of 53

**3-1328      Review Criteria and Conditions of Approval  
 3-1330      Procedures**

**S Special Review Overlay District [No Changes Proposed]**

**AU Assembly Use Overlay District**

**3-1320      Specific Purposes and Applicability**

*In addition to the general purposes listed in Article 1, the specific purpose of the AU Assembly Use Overlay District is to provide for discretionary review of assembly uses on certain non-residentially zoned properties which may be designated by the City Council, consistent with General Plan policies. This allows Assembly Uses, as defined in Article 3, to be considered on non-residentially zoned properties on a conditional use basis, beyond the residential-zoned properties for which they are already conditionally permitted.*

**3-1322      Applicability and Zoning Map Designation**

*The AU Assembly Use Overlay District may be combined with any zoning district. It may be initiated by the City Council or Planning Commission under the procedures established by Article 27: Amendments. Each AU Overlay District shall be shown on the zoning map by adding an "-AU" to the base district designation. The zoning map also shall include a reference to the adopting ordinance establishing the AU Overlay District.*

**3-1324      Land Use and Property Development Regulations**

*The land use and development regulations applicable in an AU Overlay District shall be those of the base zoning district with which the AU Overlay District is combined unless modified by another overlay district or by the ordinance establishing the AU Overlay District. The requirements of the applicable AU Overlay District shall govern where conflicts arise.*

**3-1326      Use Permit Required**

*A use permit is required for any of the following actions within an AU Overlay District:*

- A. *Establishment of any new assembly use.*
- B. *Substantial expansion or alteration of any existing assembly use and/or structure.*
- C. *In addition to or in lieu of a use permit, the City Council may establish other review procedures or requirements at the time of establishment of an AU Overlay District or necessary to assure conformance of uses and buildings with purposes and objectives of the AU District.*

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 13 of 53

- D. Exceptions. The Zoning Enforcement Official may waive the requirement for a use permit or other specified discretionary approval for the following activities, provided that any such waiver is not inconsistent with any policy directive or review criteria incorporated in the legislation establishing the AU Overlay District. These exceptions include alterations of existing structures that are minor in nature or that do not add more than ten percent (10%) to existing floor area, and maintenance or repair of existing structures.

**3-1328      Review Criteria and Conditions of Approval**

The review criteria and conditions of approval shall be as required in Sections 5-2212 and 5-2214.

**3-1330      Procedures**

An application for approval of a use permit in an AU Overlay District shall be processed in accord with the procedures established by Sections 5-2206 and 5-2208 and any additional requirements applicable to that AU district.

**SECTION 4:** Part IV, Article 17 of the Zoning Code is hereby amended to read as follows:

**4-1704 Off-Street Parking and Loading Spaces Required**

**OFF-STREET PARKING AND LOADING SPACES REQUIRED**

Use Classification	Off-Street Parking Spaces	Off-Street Loading Spaces Per Group Classification (See Table A, Page 16)
<b>Public and Semipublic</b>		
Assembly Uses	1 space per 50 sq. ft. used for assembly uses.	C
Clubs and Lodges	1 space per 50 sq. ft. used for assembly purposes	C
Religious Assembly	1 space per 100 sq. ft. of main seating area	C

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 14 of 53

**SECTION 5:** If any section, subsection, subdivision, paragraph, sentence, clause or phrase of the Ordinance is for any reason held to be unconstitutional, invalid, or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Ordinance or any part hereof. The City Council hereby declares that it would have passed each section, subsection, subdivision, paragraph, sentence, clause and phrase of the Ordinance irrespective of the fact that one or more of them would be declared unconstitutional or invalid. To this end, the provisions of the Ordinance are declared to be severable.

**SECTION 6:** This Ordinance shall take effect thirty (30) days after adoption. The City Clerk is directed to publish the title once and post a complete copy thereof on the City Council chamber bulletin board for five (5) days prior to adoption.

Introduced by Councilmember \_\_\_\_\_ on this \_\_\_\_\_ day of \_\_\_\_\_, 2007, and passed to print by the following vote:

Members of the Council:

AYES: Councilmembers

NOES: Councilmember

ABSENT: Councilmember

ABSTAIN: Councilmember

ATTEST:

Marian Handa, City Clerk

Passed and adopted this \_\_\_\_\_ day of \_\_\_\_\_, 2007, after publication on \_\_\_\_\_, 2007, by the following vote:

Members of the Council:

AYES: Councilmembers

NOES: Councilmember

ABSENT: Councilmember

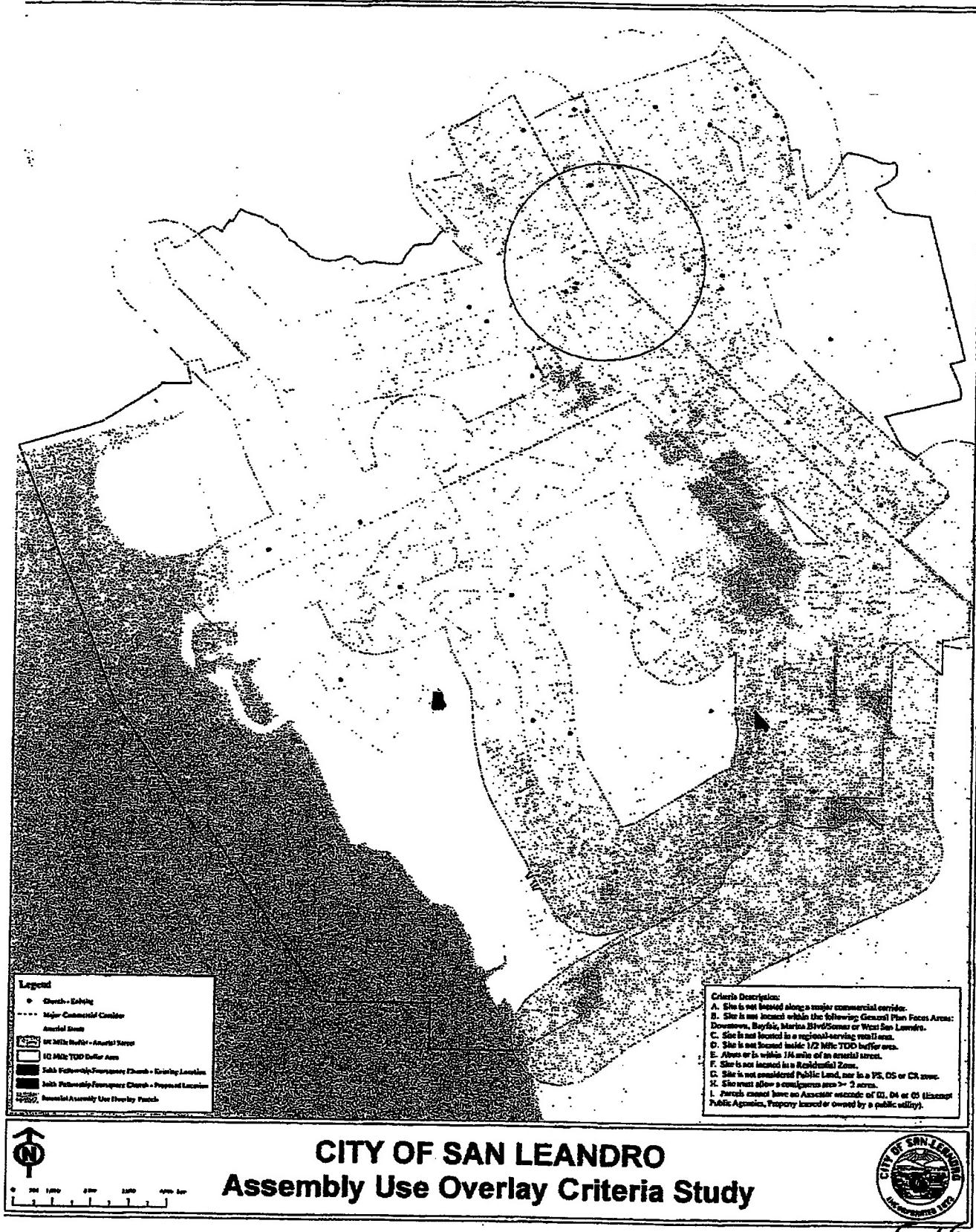
ATTEST:

Marian Handa, City Clerk

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 15 of 53

F-14

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 16 of 53



Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 17 of 53

F-16

238

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 18 of 53

### **Recommended Findings of Fact for Approval**

**Rezone of Various Properties (list attached) with an Assembly Use (-AU) Overlay.**

#### **Rezone**

- 1. The proposed rezone must be in general agreement with the adopted General Plan of the City.**

The General Plan Land Use Map designates the subject properties with various designations, including Corridor Mixed Use, Light Industrial, General Industrial, and General Commercial. The properties would be rezoned to a zoning designation that is consistent with the General Plan, to retain their underlying designation but have an Assembly Use (-AU) Overlay applied.

The rezoning of the sites to include an Assembly Use Overlay does not include any changes to the subject properties. Although no development is proposed as part of this action, the rezone would facilitate future development of Assembly Uses with approval of a conditional use permit.

- 2. The uses permitted by the proposed zoning district must be compatible with existing and proposed uses in the general neighborhood.**

The properties proposed for the Assembly Use Overlay exist throughout the City and have both commercial and industrial zoning designations. With the addition of the Assembly Use Overlay, permitted and conditionally permitted uses under the various zoning districts would remain, and assembly uses would be considered conditionally permitted where they were previously prohibited on these properties. Because an assembly use would require a use permit, compatibility with existing and proposed uses in the general neighborhood of a future site would be considered.

- 3. The property subject to the rezone will be served by streets, utilities and other public facilities of sufficient capacity to properly serve it without overloading and without detriment to other areas presently zoned in contemplation of full use and availability of such facilities.**

The sites are currently served by streets and utilities. The proposed project involves only a rezoning of properties with an Assembly Use Overlay, with no development included. No impacts would therefore result to public service providers.

*F-17*

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 19 of 53

List of Properties Proposed for the Assembly Use Overlay

APN	ADDRESS		
075 0065 009 02	854 Williams St	075 0065 002 00	823 Thornton St
075 0045 004 00	753 Williams St	075 0065 001 02	839 Thornton St
075 0045 011 00	748 Castro St	075 0065 005 00	804 Williams St
075 0105 028 00	2028 Alvarado St	075 0065 006 00	824 Williams St
075 0105 027 00	2042 Alvarado St	075 0045 007 00	705 Williams St
077A 0639 004 00	916 Williams St	075 0065 007 02	830 Williams St
075 0045 010 00	736 Castro St	075 0045 006 00	719 Williams St
077A 0639 005 00	932 Williams St	075 0065 008 00	840 Williams St
075 0066 005 00	1823 Alvarado St	075 0066 007 09	830 Castro St
077A 0639 006 00	940 Williams St	075 0045 005 00	735 Williams St
075 0065 010 00	886 Williams St	075 0045 002 00	795 Williams St
075 0065 001 03	845 Thornton St	077A 0639 002 00	904 Williams St
075 0065 001 04	857 Thornton St	075 0045 009 01	712 Castro St
075 0105 008 00	703 Castro St	077A 0639 003 00	912 Williams St
075 0066 007 08	810 Castro St	075 0105 007 00	727 Castro St
077A 0639 008 00	972 Williams St	075 0045 013 00	766 Castro St
075 0078 007 03	549 Harlan St	075 0105 032 00	754 Castro St
075 0105 002 00	783 Castro St	075 0078 002 00	1982 Alvarado St
075 0078 006 02	555 Harlan St	075 0078 003 02	572 Estabrook St
075 0105 001 00	795 Castro St	075 0045 014 00	596 Estabrook St
075 0078 005 03	563 Harlan St	077A 0639 007 00	1860 Alvarado St
076 0350 008 00	1051 MacArthur Blvd	075 0066 006 00	964 Williams St
075 0078 007 04	545 Harlan St	075 0066 004 00	1835 Alvarado St
075 0105 003 00	771 Castro St	075 0066 003 00	855 Williams St
075 0103 011 00	2050 Orchard Ave	075 0066 007 05	869 Williams St
075 0103 010 00	2090 Orchard Ave	077A 0639 009 00	1849 Alvarado St
075 0105 025 01	2070 Alvarado St	075 0105 031 02	1776 Orchard Ave
075 0105 006 00	743 Castro St	075 0066 019 01	1996 Alvarado St
075 0105 005 00	755 Castro St	075 0105 010 01	2035 Martinez St
075 0066 007 07	Castro St	075 0105 009 00	2009 Martinez St
075 0077 015 00	527 Harlan St	075 0105 029 00	2014 Alvarado St
075 0105 004 00	763 Castro St	075 0105 026 00	2056 Alvarado St
075 0224 002 03	300 San Leandro Blvd	075 0103 004 03	2023 Alvarado St
075 0105 030 02	2000 Alvarado St	075 0105 023 00	2098 Alvarado St
075 0105 022 02	2102 Alvarado St	076 0350 003 00	209 MacArthur Blvd
075 0103 009 00	940 Estabrook St	076 0350 007 01	1041 MacArthur Blvd
075 0045 003 00	775 Williams St	076 0350 004 01	1029 MacArthur Blvd
075 0103 005 00	2077 Alvarado St	076 0350 005 01	1037 MacArthur Blvd
075 0103 007 00	864 Estabrook St	075 0224 010 00	265 Park St
075 0103 008 00	870 Estabrook St	077 0556 062 00	2274 Washington Ave
075 0103 006 00	2091 Alvarado St	075 0224 004 08	299 Park St
075 0105 034 00	1954 Alvarado St	076 0350 010 00	1079 MacArthur Blvd
075 0105 033 00	1968 Alvarado St	075 0224 001 00	250 San Leandro Blvd
075 0065 004 00	807 Thornton St	077 0556 064 02	2242 Washington Ave
075 0065 011 00	896 Williams St	075 0224 004 06	350 San Leandro Blvd
075 0065 003 00	815 Thornton St	075 0224 006 00	415 Park St
		075 0224 007 00	435 San Leandro Blvd

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 20 of 53

List of Properties Proposed for the Assembly Use Overlay

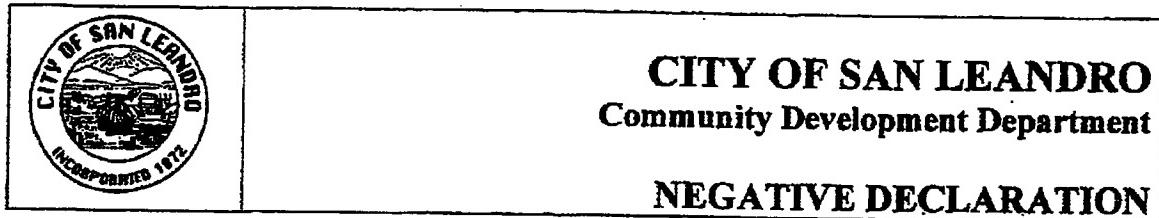
075 0224 004 02	420 San Leandro Blvd	077D 1437 015 01	1124 139th Ave
075 0224 012 00	295 Park St	077D 1437 014 03	139th Ave
075 0224 011 00	289 Park St	077C 1230 001 03	14074 Washington Ave
077 0556 069 03	2150 Washington Ave	077B 1222 001 05	344 139th Ave
076 0446 012 00	1057 Macarthur Blvd	077D 1440 001 21	143rd Ave
077 0556 068 01	Washington Ave	077D 1443 002 02	833 143rd Ave
077 0556 001 00	193 Estabrook St	077B 1225 003 04	295 139th Ave
077 0556 067 00	2166 Washington Ave	077B 1222 004 03	14173 Washington Ave
412 0006 011 00	Washington Ave	077C 1232 006 07	501 143rd Ave
077 0556 065 01	2240 Washington Ave	077C 1235 001 02	640 143rd Ave
077 0556 063 00	2260 Washington Ave	077B 1222 005 03	14193 Washington Ave
077D 1410 025 00	2436 Washington Ave	077B 1222 006 17	Washington Ave
412 0006 003 00	698 Lewelling Blvd	077B 1222 006 15	14251 Washington Ave
412 0006 010 00	674 Lewelling Blvd	077C 1235 002 28	143rd Ave
412 0009 005 07	Lewelling Blvd	077C 1235 002 18	14330 Washington Ave
412 0009 006 03	534 Lewelling Blvd	077C 1235 002 24	534 143rd Ave
412 0009 006 02	534 Lewelling Blvd	077B 1222 006 18	14231 Washington Ave
077C 1280 004 00	15285 Hesperian Blvd	077B 1222 007 17	14305 Washington Ave
077B 1139 006 02	250 Floresta Blvd	077C 1235 002 20	14332 Washington Ave
077C 1310 008 04	14400 Washington Ave	077C 1230 004 06	14110 Washington Ave
077B 1139 008 00	256 Floresta Blvd	077B 1225 005 05	295 139th Ave
077B 1222 007 10	14349 Washington Ave	077C 1230 004 04	14160 Washington Ave
412 0009 006 05	534 Lewelling Blvd	077C 1232 001 04	635 143rd Ave
412 0011 004 00	Lewelling Blvd	077B 1222 003 04	14127 Washington Ave
080G 1099 001 00	1960 Lewelling Blvd	077B 1222 003 03	14143 Washington Ave
077C 1240 002 00	2780 Halcyon Dr	077C 1232 005 02	601 143rd Ave
077D 1424 005 08	777 139th Ave	077C 1235 002 16	14336 Washington Ave
077C 1228 001 02	13940 Washington Ave	077C 1240 001 06	100 Halcyon Dr
077B 1225 002 04	13951 Washington Ave	077B 1222 007 14	14315 Washington Ave
077D 1440 002 00	790 139th Ave	077B 1222 007 19	14327 Washington Ave
077D 1440 001 18	760 139th Ave	077B 1222 007 20	14335 Washington Ave
077B 1222 002 02	14111 Washington Ave	077B 1163 011 02	555 Floresta Blvd
077C 1230 005 02	14200 Washington Ave	077B 1163 016 03	14391 Washington Ave
077B 1222 006 19	14205 Washington Ave	077B 1163 008 10	555 Floresta Blvd
077B 1222 007 18	14281 Washington Ave	077C 1310 001 16	Washington Ave
077C 1235 002 22	14340 Washington Ave	077B 1139 007 00	300 Floresta Blvd
077C 1235 003 03	14388 Washington Ave	412 0009 005 04	552 Lewelling Blvd
077C 1235 002 14	14320 Washington Ave	412 0011 005 00	Lewelling Blvd
080G 1178 007 02	2505 Grant Ave	080D 0559 003 04	15420 Hesperian Blvd
080G 0910 016 00	2561 Grant Ave	080D 0559 005 03	15444 Hesperian Blvd
080G 0910 017 00	2505 Grant Ave	077C 1310 001 17	Washington Ave
077D 1440 001 23	750 139th Ave	077B 1139 002 04	14595 Washington Ave
077C 1228 002 02	14000 Washington Ave	077C 1310 009 01	14602 Washington Ave
075 0087 001 02	400 Hudson Ln	077C 1310 002 06	14610 Washington Ave
075 0084 015 02	2485 Washington Ave	077C 1310 003 01	14664 Washington Ave
075 0087 008 00	400 Hudson Ln	077B 1139 002 06	14601 Washington Ave
075 0084 014 05	2481 San Leandro Blvd	077C 1310 004 04	14680 Washington Ave
077D 1424 006 07	1111 139th Ave	077C 1310 003 04	14662 Washington Ave
077D 1437 013 04	1090 139th Ave	077C 1280 006 03	15311 Hesperian Blvd

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 21 of 53

List of Properties Proposed for the Assembly Use Overlay

077C 1280 007 00	Hesperian Blvd
412 0001 007 01	Greenhouse Mall
077B 1125 004 04	14805 Washington Ave
077C 1280 005 01	15299 Hesperian Blvd
075 0078 001 07	Estabrook St

Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 22 of 53



Notice is hereby given that the City of San Leandro finds that no significant effect on the environment as prescribed by the California Environmental Quality Act of 1970, as amended will occur for the following proposed project:

**I. PROJECT DESCRIPTION:**

The City has initiated a process to rezone approximately 197 identified properties with a new Assembly Use Overlay. The existing underlying zoning designation for each property would not change, but the -AU (Assembly Use) Overlay designation would be added. In doing so, assembly uses that may wish to locate on one of these properties would be able to apply for a conditional use permit for such a use. Currently, assembly uses (including clubs/lodges and religious assembly) are only conditionally permitted in certain residential zones. Article 13 of the Zoning Code would be amended to include language regarding an Assembly Use Overlay District, and Article 3 (Definitions) would be modified to delete 'Clubs & Lodges' and 'Religious Assembly' and insert a new definition for 'Assembly Uses'.

**II. DECLARATION THAT PROJECT WILL NOT SIGNIFICANTLY AFFECT ENVIRONMENT:**

The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. The overlay designation would not affect existing uses, or the list of permitted uses. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. All of the affected properties exist within an urban environment. The proposed project will have no significant effect on the area's resources, cumulative or otherwise.

**III. FINDINGS SUPPORTING DECLARATION:**

- A. The project involves a zoning text and map amendment, to include a new overlay designation for 197 identified properties. No physical changes would directly occur with the proposed text and map amendments.
- B. The proposed project has been reviewed according to the standards and requirements of the California Environmental Quality Act (CEQA) and an Initial Study Environmental Evaluation Checklist has been prepared with a determination that the project will not have a significant impact on the environment.

Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 23 of 53

**IV. PERSON WHO PREPARED INITIAL STUDY:**

Debbie Pollart  
Debbie Pollart, Planning Manager

Dated: January 29, 2007

**V. REVIEW PERIOD:**

The 20-day public review period is from February 1 through February 20, 2007. All written comments regarding this Negative Declaration must be received by the City of San Leandro, Planning Services Division, 835 E. 14<sup>th</sup> Street, San Leandro, California 94577, no later than 5:00 P.M., February 20, 2007.

A Planning Commission meeting has been tentatively set for February 22, 2007. Written and oral comments on the Negative Declaration may also be made during this public meeting.

**COPY OF INITIAL STUDY IS ATTACHED**

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For additional information, please contact the City of San Leandro, Planning Services Division, 835 East 14<sup>th</sup> Street, San Leandro, CA 94577, telephone (510) 577-3327, or e-mail dpollart@ci.san-leandro.ca.us.

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Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 24 of 53



**CITY OF SAN LEANDRO  
COMMUNITY DEVELOPMENT DEPARTMENT  
Planning Services Division**

**INITIAL STUDY CHECKLIST FORM**

<b>Project title:</b>	Assembly Uses Overlay – Rezone; Zoning Code text amendment to Article 3 (Definitions); and Zoning Code text amendment to Article 13 to include language for an Assembly Use Overlay District
<b>Lead agency name and address:</b>	City of San Leandro, 835 E. 14 <sup>th</sup> Street, San Leandro, CA 94577
<b>Contact persons and phone numbers:</b>	Debbie Pollart, Planning Manager (510) 577-3327
<b>Project location:</b>	Approximately 197 properties located throughout the City (see attached list for Assessor Parcel Numbers).
<b>Project sponsor's name and address:</b>	City of San Leandro, 835 E. 14 <sup>th</sup> Street, San Leandro, CA 94577
<b>General Plan:</b>	Various
<b>Zoning:</b>	Various
<b>Description of site and proposed project:</b>	The City has initiated a process to rezone the identified properties with a new Assembly Use Overlay. The existing underlying zoning designation for each property would not change, but the -AU (Assembly Use) Overlay designation would be added. In doing so, assembly uses that may wish to locate on one of these properties would be able to apply for a conditional use permit for such a use. Currently, assembly uses (including clubs/lodges and religious assembly) are only conditionally permitted in certain residential zones. Article 13 of the Zoning Code would be amended to include language regarding an Assembly Use Overlay District, and Article 3 (Definitions) would be modified to delete 'Clubs & Lodges' and 'Religious Assembly' and insert a new definition for 'Assembly Uses'.
<b>Other public agencies whose approval is required:</b>	None

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 25 of 53

**ENVIRONMENTAL FACTORS POTENTIALLY AFFECTED:**

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" as indicated by the checklist on the following pages.

<input type="checkbox"/> Land Use and Planning	<input type="checkbox"/> Transportation/Circulation	<input type="checkbox"/> Public Services
<input type="checkbox"/> Population and Housing	<input type="checkbox"/> Biological Resources	<input type="checkbox"/> Utilities and Service Systems
<input type="checkbox"/> Geological Problems	<input type="checkbox"/> Energy and Mineral Resources	<input type="checkbox"/> Aesthetics
<input type="checkbox"/> Water	<input type="checkbox"/> Hazards	<input type="checkbox"/> Cultural Resources
<input type="checkbox"/> Air Quality	<input type="checkbox"/> Noise	<input type="checkbox"/> Recreation
<input type="checkbox"/> Mandatory Findings Of Significance		

**DETERMINATION: (To be completed by the Lead Agency)**

On the basis of this initial evaluation:

- I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared.
- I find that although the proposed project could have a significant effect on the environment, there will not be a significant effect in this case because the mitigation measures described on an attached sheet have been added to the project. A MITIGATED NEGATIVE DECLARATION will be prepared.
- I find that the proposed project MAY have a significant effect on the environment, and an ENVIRONMENTAL IMPACT REPORT is required.
- I find that the proposed project MAY have a significant effect(s) on the environment, but at least one effect 1) has been adequately analyzed in an earlier document pursuant to applicable legal standards, and 2) has been addressed by mitigation measures based on the earlier analysis as described on attached sheets, if the effect is a "potentially significant impact" or "potentially significant unless mitigated." An ENVIRONMENTAL IMPACT REPORT is required, to analyze only the effects that remain to be addressed.
- I find that although the proposed project could have a significant effect on the environment, there WILL NOT be a significant effect in this case because all potentially significant effects (a) have been analyzed adequately in an earlier EIR pursuant to applicable standards, and (b) have been avoided or mitigated pursuant to that earlier EIR, including revisions or mitigation measures that are imposed upon the proposed project.

Debbie Pollart  
Signature

January 29, 2007

Date

Debbie Pollart, Planning Manager  
Printed name

City of San Leandro

Case 3:07-cv-03605-1 Document 132-14 Filed 08/2 08 Page 26 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
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**1. LAND USE AND PLANNING. Would the project:**

a. Physically divide an established community?				X	2
b. Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?				X	2, 4, 5
c. Conflict with any applicable habitat conservation plan or natural community conservation plan?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. This action would allow assembly uses (clubs, lodges and religious assemblies) to be conditionally permitted on the identified properties. This would be in addition to their status as conditionally permitted uses in certain Residential districts. The overlay designation would not affect existing uses, or the list of permitted uses. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. The proposed project would not physically divide an established community and would not conflict with the General Plan or Zoning Code. There is no identified habitat conservation plan or natural community conservation plans. No impacts to land use and planning are anticipated.

**2. POPULATION AND HOUSING. Would the project:**

a. Induce substantial population growth in an area either directly (e.g., by proposing new homes and businesses) or indirectly (e.g., through projects in an undeveloped area or major infrastructure)?				X	2
b. Displace substantial number of existing housing, necessitating the construction of replacement housing elsewhere?				X	7
c. Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to population and housing are anticipated.

**3. GEOLOGY AND SOILS. Would the project:**

a. Expose people or structures to potential substantial adverse effects, including the risk of loss, injury, or death involving:				X	7
i) Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault?				X	7
ii) Strong seismic ground shaking?				X	7
iii) Seismic-related ground failure, including liquefaction?				X	7
iv) Landslides?				X	7
b. Result in substantial soil erosion or the loss of topsoil?				X	7

Case 3:07-cv-03605-i Document 132-14 Filed 08/2/08 Page 27 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
c. Be located on a geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in on- or off-site landslide, lateral spreading, subsidence, liquefaction or collapse?				X	7
d. Be located on expansive soil, creating substantial risks of life or property?				X	7
e. Have soils capable of adequately supporting the use of septic tanks or alternative waste water disposal systems where sewers are not available for the disposal of waste water?				X	7
f. Any increase in wind or water erosion of soils, either on- or off-site?				X	7
g. Changes in deposition or erosion of beach, sands, or changes in siltation, deposition or erosion which may modify the channel of a river or stream or the bed of the ocean or any bay, inlet or lake?				X	7
<b>EXPLANATION:</b> The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to geology are anticipated.					
<b>4. HYDROLOGY AND WATER QUALITY: Would the project:</b>					
a. Violate any water quality standards or waste discharge requirements?				X	7
b. Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted?)				X	7
c. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner which would result in substantial erosion or siltation on- or off-site?				X	7
d. Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner which would result in flooding on- or off-site?				X	7
e. Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				X	7
f. Otherwise substantially degrade water quality?				X	7

Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 28 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
g. Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map (FIRM) or other flood hazard delineation map?				X	7
h. Place within a 100-year flood hazard area structures which would impede or redirect flood flows?				X	7
i. Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				X	7
j. Inundation by seiche, tsunami, or mudflow?				X	7
k. Exposure of people property to water related hazards such as tidal waves?				X	7
<b>EXPLANATION:</b> The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to hydrology and water quality are anticipated.					
<b>i. AIR QUALITY.</b> Where available, the significance criteria established by the applicable air quality management or air pollution control district may be relied upon to make the following determinations. Would the project:					
a. Conflict with or obstruct implementation of the applicable air quality plan?				X	7
b. Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				X	7
c. Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal or state ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				X	7
d. Expose sensitive receptors to substantial pollutant concentrations?				X	7
e. Create objectionable odors affecting a substantial number of people?				X	7
<b>EXPLANATION:</b> The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to air quality are anticipated.					
<b>BIOLOGICAL RESOURCES.</b> Would the project:					
a. Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				X	4

Case 3:07-cv-03605-I Document 132-14 Filed 08/2/08 Page 29 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
b. Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or US Fish and Wildlife Service?				X	4
c. Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				X	4
d. Interfere substantially with the movement of any resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				X	4
e. Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				X	4
f. Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan or other approved local, regional, or state habitat conservation plan?				X	4
<b>EXPLANATION:</b> The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. All of the properties are located within an urban environment, with no rare/endangered species or protected habitats identified. No impacts to biological resources are anticipated.					
<b>7. MINERAL RESOURCES. Would the project:</b>					
a. Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				X	7
b. Result in the loss of availability of a locally, important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				X	7
<b>EXPLANATION:</b> The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to mineral resources are anticipated.					
<b>8. HAZARDS AND HAZARDOUS MATERIALS. Would the project:</b>					
a. Create a significant hazard to the public or the environment through the routine transport, use, or disposal of hazardous materials?				X	7
b. Create a significant hazard to the public or the environment through reasonably foreseeable upset and accident conditions involving the release of hazardous materials into the environment?				X	7

Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 30 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
c. Emit hazardous emissions or handle hazardous or acutely hazardous materials, substances, or waste within one-quarter mile of an existing or proposed school?				X	7
d. Be located on a site which is included on a list of hazardous materials sites and, as a result, would it create a significant hazard to the public or the environment?				X	7
e. For a project located within an airport land use plan, would the project result in a safety hazard for people residing or working in the project area?				X	2, 6
f. For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				X	7
g. Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				X	7
h. Expose people or structures to a significant risk of loss, injury or death involving wildland fires, including where wildlands are adjacent to urbanized areas or where residences are intermixed with wildlands?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. None of the project sites are located within the boundaries of the Alameda County Airport Land Use Plan. No impacts to hazards and hazardous materials are anticipated.

**9. NOISE. Would the project result in:**

a. Exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinances, or applicable standards of other agencies?				X	7
b. Exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				X	7
c. A substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				X	7
d. A substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				X	7
e. For a project located within an airport land use plan, would the project expose people residing or working in the project area to excessive noise levels?				X	2
f. For a project within the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				X	7

Case 3:07-cv-03605-I Document 132-14 Filed 08/2' 08 Page 31 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
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**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to noise are anticipated.

**10. TRANSPORTATION/CIRCULATION: Would the project:**

a. Cause an increase in traffic which is substantial in relation to the existing traffic load and capacity of the street system (i.e., result in a substantial increase in either the number of vehicle trips, the volume to capacity ratio on roads, or congestion at intersections)?				X	7
b. Exceed, either individually or cumulatively, a level of service standard established by the county congestion management agency for designated roads or highways?				X	7
c. Result in a change in air traffic patterns, including either an increase in traffic levels or a change in location that results in substantial safety risks?				X	7
d. Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses (e.g., farm equipment)?				X	7
e. Result in inadequate emergency access?				X	7
f. Result in inadequate parking capacity?				X	7
g. Conflict with adopted policies, plans, or programs supporting alternative transportation (e.g., bus turnouts, bicycle racks)?				X	7
h. Trigger CMA Review? (GPA involving more than 100 p.m. peak hour trips generated over existing GP)				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. One of the criteria used for selection of the overlay sites, was that they abut or be within ½ mile of an arterial roadway, in order to facilitate better traffic flow and not be a burden on local residents and businesses. In addition, traffic generated by assembly uses is typically made at off-peak hours. No impacts to transportation and circulation are anticipated.

**11. PUBLIC SERVICES: Would the project result in substantial adverse physical impacts associated with the provision of new or physically altered governmental facilities, need for new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service levels, expense demands or other performance objectives for any of the public services?**

a. Fire protection?				X	7
b. Police protection?				X	7
c. Schools?				X	7
d. Parks?				X	7
e. Other public facilities?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to public services are anticipated.

Case 3:07-cv-03605-I Document 132-14 Filed 08/21/08 Page 32 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
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**12. UTILITIES AND SERVICE SYSTEMS. Would the project:**

a. Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				X	7
b. Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				X	7
c. Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				X	7
d. Have sufficient water supplies available to serve the project from existing entitlements and resources, or are new or expanded entitlements needed?				X	7
e. Result in a determination by the wastewater treatment provider which serves or may serve the project that it has adequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				X	7
f. Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				X	7
g. Comply with federal, state, and local statutes and regulations related to solid waste?				X	7
h.. Comply with federal, state, and local statutes and regulations related to discharge of storm waters?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to utilities and service systems are anticipated.

**13. RECREATION:**

a. Would the project increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facility would occur or be accelerated?				X	7
b. Does the project include recreational facilities or require the construction or expansion of recreational facilities which might have an adverse physical effect on the environment?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to recreation are anticipated.

**14. AESTHETICS: Would the project:**

a. Have a substantial adverse effect on a scenic vista?				X	7
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Case 3:07-cv-03605- Document 132-14 Filed 08/2/08 Page 33 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
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b. Substantially damage scenic resources, including, but not limited to, trees, rock outcroppings, and historic buildings within a state scenic highway?				X	7
c. Substantially degrade the existing visual character or quality of the site and its surroundings?				X	7
d. Create a new source of substantial light or glare which would adversely affect day or nighttime views in the area?				X	7
e. Create significant shadow effects on adjacent buildings?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to aesthetics are anticipated.

#### 15. CULTURAL RESOURCES. Would the project:

a. Cause a substantial adverse change in the significance of a historical resource as defined in section 15064.5?				X	7
b. Cause a substantial adverse change in the significance of an archaeological resource pursuant to section 15064.5?				X	7
c. Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				X	7
d. Disturb any human remains, including those interred outside of formal cemeteries?				X	7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No impacts to cultural resources are anticipated.

#### 16. AGRICULTURE RESOURCES. Would the project:

a. Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance (Farmland), as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				X	4, 7
b. Conflict with existing zoning for agricultural use, or a Williamson Act contract?				X	4, 7
c. Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland, to non-agricultural use?				X	4, 7

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. There are no Farmland properties identified in agricultural uses zoning in the City. No impacts to agricultural resources are anticipated.

Case 3:07-cv-03605-I Document 132-14 Filed 08/2/08 Page 34 of 53

ISSUES	POTENTIALLY SIGNIFICANT ISSUES	POTENTIALLY SIGNIFICANT UNLESS MITIGATION INCORPORATED	LESS THAN SIGNIFICANT IMPACT	NO IMPACT	SOURCES
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**17. MANDATORY FINDINGS OF SIGNIFICANCE**

a. Does the project have the potential to degrade the quality of the environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, reduce the number or restrict the range of a rare or endangered plant or animal or eliminate important examples of the major periods of California history or prehistory?				X	4, 5
b. Does the project have impacts that are individually limited, but cumulatively considerable? ("Cumulatively considerable" means the incremental effects of a project that are considerable when viewed in connection with the effects of the past projects, the effects of other current projects, and the effects of probable future projects.)				X	4, 5
c. Does the project have environmental effects which will cause substantial adverse effects on human beings, either directly or indirectly?				X	4, 5

**EXPLANATION:** The proposed project involves a Zoning Code text and map amendment, which would add an Assembly Use (-AU) overlay to the affected properties. No physical changes would directly occur with the text and map amendment, and any future assembly uses that may request entitlement, would undergo their own environmental review. No cumulative impacts are anticipated.

**17. SOURCE REFERENCES**

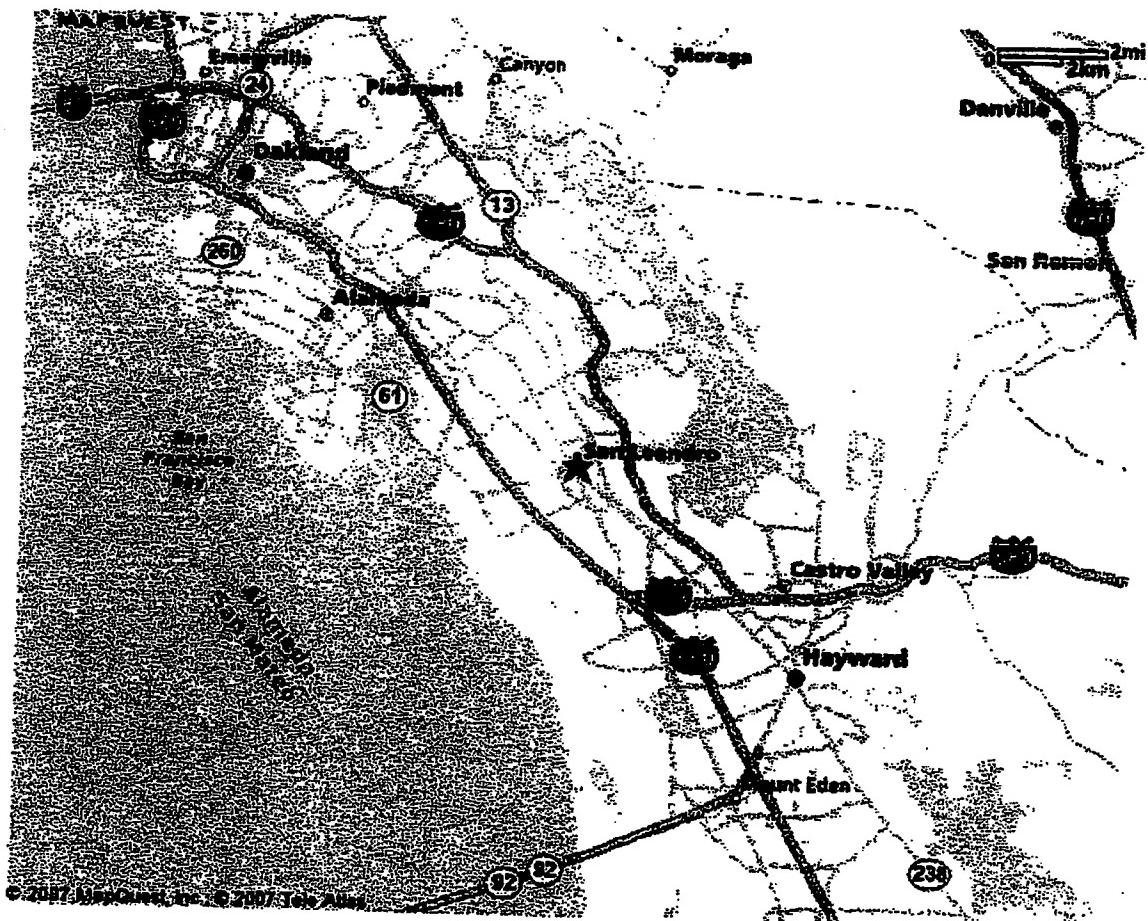
1. Determination based on location of project
2. Determination based on staff office review
3. Determination based on field review
4. Determination based on San Leandro General Plan
5. Determination based on San Leandro Zoning Code
6. Other - Alameda County Airport Land Use Plan
7. Not Applicable

**ATTACHMENTS**

1. Regional Map
2. Proposed Assembly Uses Overlay Map
3. List of Affected Parcel Numbers and Addresses

F-33

Case 3:07-cv-03605- Document 132-14 Filed 08/2/08 Page 35 of 53



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Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 36 of 53

**Proposed Assembly Use Overlay – List of Parcel Numbers and Addresses**

077 0556 067 00	2166 Washington Ave	077C 1235 001 02	640 143rd Ave
412 0006 011 00	Washington Ave	077B 1222 005 03	14193 Washington Ave
077 0556 065 01	2240 Washington Ave	077B 1222 006 17	Washington Ave
077 0556 063 00	2260 Washington Ave	077B 1222 006 15	14251 Washington Ave
077D 1410 025 00	2436 Washington Ave	077C 1235 002 28	143rd Ave
412 0006 003 00	698 Lewelling Blvd	077C 1235 002 18	14330 Washington Ave
412 0006 010 00	674 Lewelling Blvd	077C 1235 002 24	534 143rd Ave
412 0009 005 07	Lewelling Blvd	077B 1222 006 18	14231 Washington Ave
412 0009 006 03	534 Lewelling Blvd	077B 1222 007 17	14305 Washington Ave
412 0009 006 02	534 Lewelling Blvd	077C 1235 002 20	14332 Washington Ave
077C 1280 004 00	15285 Hesperian Blvd	077C 1230 004 06	14110 Washington Ave
077B 1139 006 02	250 Floresta Blvd	077B 1225 005 05	295 139th Ave
077C 1310 008 04	14400 Washington Ave	077C 1230 004 04	14160 Washington Ave
077B 1139 008 00	256 Floresta Blvd	077C 1232 001 04	635 143rd Ave
077B 1222 007 10	14349 Washington Ave	077B 1222 003 04	14127 Washington Ave
412 0009 006 05	534 Lewelling Blvd	077B 1222 003 03	14143 Washington Ave
412 0011 004 00	Lewelling Blvd	077C 1232 005 02	601 143rd Ave
080G 1099 001 00	1960 Lewelling Blvd	077C 1235 002 16	14336 Washington Ave
077C 1240 002 00	2780 Halcyon Dr	077C 1240 001 06	100 Halcyon Dr
077D 1424 005 08	777 139th Ave	077B 1222 007 14	14315 Washington Ave
077C 1228 001 02	13940 Washington Ave	077B 1222 007 19	14327 Washington Ave
077B 1225 002 04	13951 Washington Ave	077B 1222 007 20	14335 Washington Ave
077D 1440 002 00	790 139th Ave	077B 1163 011 02	555 Floresta Blvd
077D 1440 001 18	760 139th Ave	077B 1163 016 03	14391 Washington Ave
077B 1222 002 02	14111 Washington Ave	077B 1163 008 10	555 Floresta Blvd
077C 1230 005 02	14200 Washington Ave	077C 1310 001 16	Washington Ave
077B 1222 006 19	14205 Washington Ave	077B 1139 007 00	300 Floresta Blvd
077B 1222 007 18	14281 Washington Ave	412 0009 005 04	552 Lewelling Blvd
077C 1235 002 22	14340 Washington Ave	412 0011 005 00	Lewelling Blvd
077C 1235 003 03	14388 Washington Ave	080D 0559 003 04	15420 Hesperian Blvd
077C 1235 002 14	14320 Washington Ave	080D 0559 005 03	15444 Hesperian Blvd
080G 1178 007 02	2505 Grant Ave	077C 1310 001 17	Washington Ave
080G 0910 016 00	2561 Grant Ave	077B 1139 002 04	14595 Washington Ave
080G 0910 017 00	2505 Grant Ave	077C 1310 009 01	14602 Washington Ave
077D 1440 001 23	750 139th Ave	077C 1310 002 06	14610 Washington Ave
077C 1228 002 02	14000 Washington Ave	077C 1310 003 01	14664 Washington Ave
075 0087 001 02	400 Hudson Ln	077B 1139 002 06	14601 Washington Ave
075 0084 015 02	2485 Washington Ave	077C 1310 004 04	14680 Washington Ave
075 0087 008 00	400 Hudson Ln	077C 1310 003 04	14662 Washington Ave
075 0084 014 05	2481 San Leandro Blvd	077C 1280 006 03	15311 Hesperian Blvd
077D 1424 006 07	1111 139th Ave	077C 1280 007 00	Hesperian Blvd
077D 1437 013 04	1090 139th Ave	412 0001 007 01	Greenhouse Mall
077D 1437 015 01	1124 139th Ave	077B 1125 004 04	14805 Washington Ave
077D 1437 014 03	139th Ave	077C 1280 005 01	15299 Hesperian Blvd
077C 1230 001 03	14074 Washington Ave	075 0078 001 07	Estabrook St
077B 1222 001 05	344 139th Ave	080G 0933 022 01	14600 Catalina Street
077D 1440 001 21	143rd Ave	080G 0933 021 00	14600 Catalina Street
077D 1443 002 02	833 143rd Ave	080G 0933 020 00	14850 Catalina Street
077B 1225 003 04	295 139th Ave		
077B 1222 004 03	14173 Washington Ave		
077C 1232 006 07	501 143rd Ave		

F-35

THESE 3 PROPERTIES ARE OWNED  
BY FAITH FELLOWSHIP CHURCH AND  
ARE INCLUDED IN THE ANALYSIS,  
BUT ARE NOT PROPOSED FOR THE OVERLAY.

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 37 of 53

**Proposed Assembly Use Overlay – List of Parcel Numbers and Addresses**

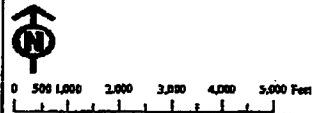
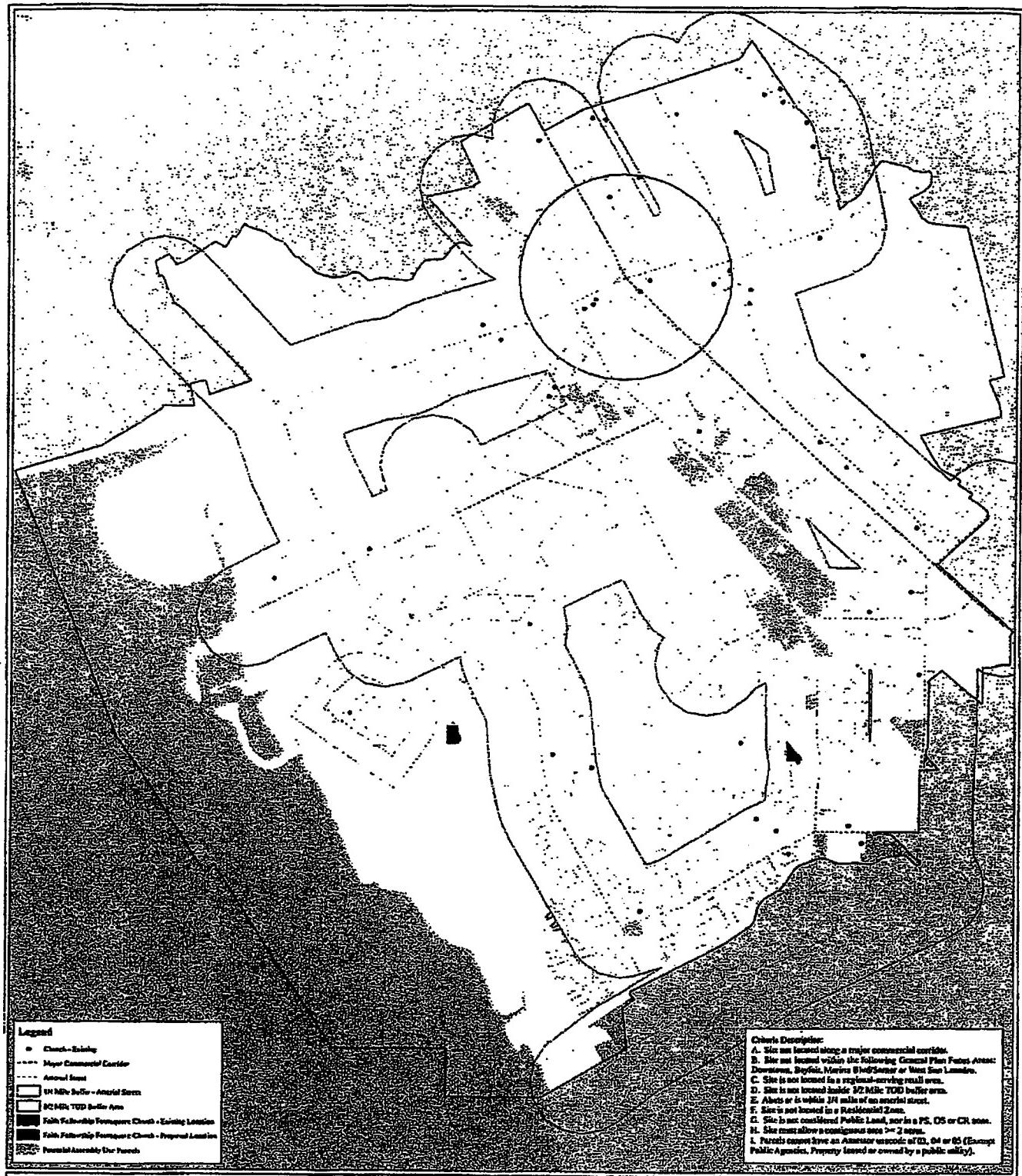
APN	ADDRESS		
075 0065 009 02	854 Williams St	075 0045 007 00	705 Williams St
075 0045 004 00	753 Williams St	075 0065 007 02	830 Williams St
075 0045 011 00	748 Castro St	075 0045 006 00	719 Williams St
075 0105 028 00	2028 Alvarado St	075 0065 008 00	840 Williams St
075 0105 027 00	2042 Alvarado St	075 0066 007 09	830 Castro St
077A 0639 004 00	916 Williams St	075 0045 005 00	735 Williams St
075 0045 010 00	736 Castro St	075 0045 002 00	795 Williams St
077A 0639 005 00	932 Williams St	077A 0639 002 00	904 Williams St
075 0066 005 00	1823 Alvarado St	075 0045 009 01	712 Castro St
077A 0639 006 00	940 Williams St	077A 0639 003 00	912 Williams St
075 0065 010 00	886 Williams St	075 0105 007 00	727 Castro St
075 0065 001 03	845 Thornton St	075 0045 013 00	766 Castro St
075 0065 001 04	857 Thornton St	075 0045 012 00	754 Castro St
075 0105 008 00	703 Castro St	075 0105 032 00	1982 Alvarado St
075 0066 007 08	810 Castro St	075 0078 002 00	572 Estabrook St
077A 0639 008 00	972 Williams St	075 0078 003 02	596 Estabrook St
075 0078 007 03	549 Harlan St	075 0045 014 00	1860 Alvarado St
075 0105 002 00	783 Castro St	077A 0639 007 00	964 Williams St
075 0078 006 02	555 Harlan St	075 0066 006 00	1835 Alvarado St
075 0105 001 00	795 Castro St	075 0066 004 00	855 Williams St
075 0078 005 03	563 Harlan St	075 0066 003 00	869 Williams St
076 0350 008 00	1051 Macarthur Blvd	075 0066 007 05	1849 Alvarado St
075 0078 007 04	545 Harlan St	077A 0639 009 00	1776 Orchard Ave
075 0105 003 00	771 Castro St	075 0105 031 02	1996 Alvarado St
075 0103 011 00	2050 Orchard Ave	075 0066 019 01	903 Williams St
075 0103 010 00	2090 Orchard Ave	075 0105 010 01	2035 Martinez St
075 0105 025 01	2070 Alvarado St	075 0105 009 00	2009 Martinez St
075 0105 006 00	743 Castro St	075 0105 029 00	2014 Alvarado St
075 0105 005 00	755 Castro St	075 0105 026 00	2056 Alvarado St
075 0066 007 07	Castro St	075 0103 004 03	2023 Alvarado St
075 0077 015 00	527 Harlan St	075 0105 023 00	2098 Alvarado St
075 0105 004 00	763 Castro St	076 0350 003 00	Macarthur Blvd
075 0224 002 03	300 San Leandro Blvd	076 0350 007 01	1041 Macarthur Blvd
075 0105 030 02	2000 Alvarado St	076 0350 004 01	1029 Macarthur Blvd
075 0105 022 02	2102 Alvarado St	076 0350 005 01	1037 Macarthur Blvd
075 0103 009 00	940 Estabrook St	075 0224 010 00	265 Park St
075 0045 003 00	775 Williams St	077 0556 062 00	2274 Washington Ave
075 0103 005 00	2077 Alvarado St	075 0224 004 08	299 Park St
075 0103 007 00	864 Estabrook St	076 0350 010 00	1079 Macarthur Blvd
075 0103 008 00	870 Estabrook St	075 0224 001 00	250 San Leandro Blvd
075 0103 006 00	2091 Alvarado St	077 0556 064 02	2242 Washington Ave
075 0105 034 00	1954 Alvarado St	075 0224 004 06	350 San Leandro Blvd
075 0105 033 00	1968 Alvarado St	075 0224 006 00	415 Park St
075 0065 004 00	807 Thornton St	075 0224 007 00	435 San Leandro Blvd
075 0065 011 00	896 Williams St	075 0224 004 02	420 San Leandro Blvd
075 0065 003 00	815 Thornton St	075 0224 012 00	295 Park St
075 0065 002 00	823 Thornton St	075 0224 011 00	289 Park St
075 0065 001 02	839 Thornton St	077 0556 069 03	2150 Washington Ave
075 0065 005 00	804 Williams St	076 0446 012 00	1057 Macarthur Blvd
075 0065 006 00	824 Williams St	077 0556 068 01	Washington Ave
		077 0556 001 00	193 Estabrook St

F-36

Case 3:07-cv-03605- Document 132-14 Filed 08/21/08 Page 38 of 53

F-37

Case 3:07-cv-03605-i Document 132-14 Filed 08/2/08 Page 39 of 53



## CITY OF SAN LEANDRO Assembly Use Criteria Study



F-38

*Excerpt of December 7, 2006 Board of Zoning Adjustments Meeting**Page 1 of 5***Item 6: Public Hearing**

- (b) Matter of consideration of amendments to the Zoning Code, including: Article 3 – Definitions, deleting the Clubs and Lodges and Religious Assembly definitions and providing a new Assembly Use definition; and adding new Article 13.1 Assembly Use Overlay District.

Planning Manager Pollart stated that staff had received an application from Faith Fellowship Church to amend the zoning code to conditionally permit assembly uses in the IL Industrial Limited District. The church was in contract to purchase a site in an Industrial Professional District, but desired to change it to IL, based upon discussions with staff concerning the best way to proceed with the application. Currently, assembly uses were indicated as Clubs and Lodges and Religious Assembly. At the work session, two options were presented:

- Option 1: Allow assembly uses as conditionally permitted in IL Zones, effective citywide.
- Option 2: Apply assembly use overlay to identified areas.

Option 2 was identified as the desired option at the joint work session. Several General Plan policies were used as a base for the amendments. The criteria were:

- Not located along commercial corridors to preserve the commercial characters
- Properties not identified as IG Industrial General or IP Industrial Professional
- Industrial zones could be used if the site was near the periphery of the industrial uses to avoid breaking up the industrial bases
- Minimum two-acre sites to address large assembly uses
- Properties that abutted or were one-quarter mile from an arterial streets to avoid impacting residential neighborhoods
- Vacant or underutilized properties that might be available in the future

She passed a large map to the Board that showed the entire city with existing religious assembly uses, IL zoned properties (Option 1), 13 overlay areas, and the existing Faith Fellowship Church site and its new proposed site. She described each area. Clubs and Lodges and Religious Assembly Uses would be deleted and all would be under Assembly Uses, which would be conditionally permitted in R Districts.

Article 13 would allow establishing an Assembly Use Overlay District. Additional criteria were being considered that would address impacts that larger assembly uses might have on parking and transportation.

Article 17 would, essentially, be a cleanup that would delete Clubs and Lodges and replace with Assembly Use. The parking requirement would be modified to provide the ability to require more parking, if needed.

All of the identified areas on the map would be rezoned with the special Assembly Use Overlay, with the exceptions noted. If the Assembly Use Overlay were instituted, it would not change the underlying zoning of the individual parcels or the current use of a property. The overlay would

F-39

Case 3:07-cv-03605- Document 132-14 Filed 08/2/08 Page 41 of 53

*Excerpt of December 7, 2006 Board of Zoning Adjustments Meeting*

*Page 2 of 5*

affect the ability of adult oriented businesses to locate in certain of the areas, which could not locate in any I District or be within 1,000 feet of religious assemblies or any other adult oriented business. An Initial Study and Negative Declaration would have to be performed, which required a 20-day public review period. The West San Leandro-MacArthur Redevelopment Advisory Committee was scheduled to hear this on December 20th. Planning Commission would review it after the Negative Declaration was prepared, tentatively scheduled for January 11th. It should be ready for review by the City Council sometime in late February.

**Member Eliason** asked if a religious organization could rent space within a shopping center or would the whole site be redeveloped.

**Planning Manager Pollart** replied that a religious organization would be allowed to rent a tenant space.

**Chair Raposo** asked if there would be any size limits within the Assembly Use.

**Planning Manager Pollart** answered that he was correct. A possibility was to differentiate between small and large assembly use.

**Chair Raposo** expressed concern about mega church or mega theater assemblies. He would like staff to look into limiting the size of such establishments. He wondered how parking would be tailored to the size of the assembly, which he understood was the situation with the church that was previously mentioned.

**Planning Manager Pollart** stated that activities outside of the main assembly area but would affect the parking situation, would fall under the catch-all "or as required by the use permit." Additional parking could be required beyond the standard that was being proposed.

**Chair Raposo** opened the public hearing.

**Gary Mortara**, 577 Manor Boulevard, Pastor of the Faith Fellowship Church, stated that he was confused about how what had been discussed would affect the building his church wished to purchase on January 1st.

**Planning Manager Pollart** replied that the proposed amendments did not speak specifically to the property the speaker was in contract with. That site was zoned IP, rather than IL. This was a clean-up of the CZC.

**Pastor Mortara** asked what the church had to do to address the property on Catalina Street that they were concerned with.

**Planning Manager Pollart** suggested that he request that the site be included as one of the overlay areas.

**Pastor Mortara** asked if that was something he could do at this time. He had understood that was something that he had already requested.

*F-40*

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 42 of 53

*Excerpt of December 7, 2006 Board of Zoning Adjustments Meeting*

*Page 3 of 5*

**Planning Manager Pollart** told him that his application had opened up a lot of questions that staff had to consider from a city-wide standpoint, not only as it affected the property he wished to purchase. She offered to talk with him after the meeting.

**Chair Raposo** clarified that these zoning changes came about as a result of the speaker's application. However, his case was isolated and it would take special attention from staff. He asked **Planning Manager Pollart** to clarify what the speaker's next step could be.

**Planning Manager Pollart** stated that it would be appropriate to make his request to the Board, which would allow the future site of his church to be included in the overlay areas.

**Member Marr** stated that she knew the speaker had attended the joint work session and she asked when the speaker's original application was filed.

**Pastor Mortara** replied that the application was filed May 18th. He had originally contacted staff in March when they were first considering making an offer on the property.

**Member Marr** agreed that it would be appropriate for the applicant to make his request to the Board tonight. She recalled that he had mentioned that he had a deposit on the site, which he could lose by a certain date.

**Vice Chair Goldt** reiterated that this hearing tonight did not address the speaker's specific situation, so this was not the venue for his topic. She wondered how he could "still be out on a limb, somewhere."

**Planning Manager Pollart** stated that an application had been submitted regarding the site on Catalina for modifying the zoning code that would allow religious assembly use. The site was currently zoned IP. Originally, staff considered rezoning the IL site, then changing the zoning to allow the church to occupy the property. However, the application opened up the need to review all IL sites in the city. The Business Development Subcommittee were met with for direction to staff, the options were presented during the joint work session in October; and the amendments were created and brought forward.

**Member Marr** asked if staff had been communicating with Faith Fellowship all along.

**Planning Manager Pollart** responded that staff had stayed in communication with the applicant and his other representatives. They had been apprised of all the meetings and they had attended them.

**Vice Chair Goldt** asked if the applicant's purchase of a new site was entirely on hold until this was settled city-wide.

**Member Eliason** defended staff by reminding everyone that the applicant wanted to relocate where, currently, it was not allowed. Staff could have brought this application to the Planning Commission for denial, rather than working with this applicant to try to work with the Zoning Code to allow them to relocate in this location. Yes, the applicant was caught up, but he was asking for something that the Code did not allow at this time. The industrial base was very large and profitable and it should be protected. Much consideration should be taken before other uses

*F-41*

Case 3:07-cv-03605- Document 132-14 Filed 08/2/08 Page 43 of 53

*Excerpt of December 7, 2006 Board of Zoning Adjustments Meeting*

*Page 4 of 5*

were allowed. She reminded the applicant that when his January 1st deadline arrived, he would not have surety, because the timeline was longer than that.

**Planning Manager Pollart** asked if the Board would want to consider that individual area to be included in the Overlay Area. It had not been included because it did not meet the criteria that had been developed for assessing assembly use. However, the Board could recommend that it be looked at as an overlay area, which could move on to the Planning Commission and the City Council.

**Vice Chair Goldt** asked if the Kaiser facility would be in that area and she wondered if the two facilities would impact each other.

**Planning Manager Pollart** stated that the Kaiser site would be at Marina and Merced. She displayed the map, which showed the two sites.

**Chair Raposo** asked if the city had been consulted about relocating in this location before agreeing to the purchase.

**Pastor Mortara** stated that he had met with staff about it in March. The growth of his church had started to cause problems in the neighborhood, so they had found a building that would fit their needs. It was away from residences and no one was there on Sunday mornings. His understanding was that the BZA would approve the rezoning and his application would move on to Planning Commission and City Council.

**Chair Raposo** asked if the Board wished to add the site to the overlay area.

**Vice Chair Goldt, Member Pearson and Chair Raposo** agreed that they did not have enough information to make that decision at this meeting.

**Member Marr** asked if this site could be added to the overlay district after the proposal had been heard by the Commission and Council.

**Planning Manager Pollart** replied that it could be added at the Planning Commission hearing. She would include it with the environmental analysis when this proposal was heard by the Planning Commission. She asked if the Board wanted to review the applicant's proposal. If so, the Board would have to hear it before it went to Planning Commission.

**Member Eliason** suggested that the applicant's proposal be added to the environmental review, which would allow it to be analyzed versus the criteria and analyzed for its environmental impacts. Then, it would be ready to be added for a decision by the Planning Commission or the City Council.

**Pastor Mortara** asked for clarification on how the above suggestion would affect his application.

**Member Eliason** explained that an environmental review would need to be performed on the environmental impacts of the locations that had been identified for the overlay. Traffic, air quality, biological and other impacts would be studied to identify how the assembly use could

F-42

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 44 of 53

*Excerpt of December 7, 2006 Board of Zoning Adjustments Meeting**Page 5 of 5*

impact the adjoining uses from being in that location. If his application was a part of that environmental review, an assessment of those environmental impacts would be available to the Commission and Council to allow them to add his proposal to the other proposed overlay districts and to make an informed opinion.

**Ed Bullok**, 25103 Vista Greens Court, Hayward, stated that he was a member of Faith Fellowship Church. He disagreed with staff that the proposed new site for the church did not fit the criteria for rezoning. He read the listed criteria (above, under Option 2) starting on page 2, which he believed were met by the proposed site.

**Planning Manager Pollart** stated that at the bottom of page 2, it stated that properties were not be designated IG or IP; this property was designated IP.

A discussion ensued concerning zoning, city overlays and the two options that had been presented at the joint work session in October, of which Option 2 had been chosen. It was recommended that the speaker meet with staff to clear up the confusion about the church's proposal and the city's wide ranging proposals.

***Motion to Close the Public Hearing  
(Marr/Eliason; 5 Ayes, 0 Noes, 2 Absent-Chin, Sidari)***

Member **Eliason** believed in protecting the city's industrial areas and she expressed concerned about allowing incompatible land uses in those areas. However, she was more concerned with allowing churches to locate in vacant tenant spaces in the two marginal shopping centers. In her opinion, those spaces would slowly contribute to the further decline of the centers, because they were largely unused except on Sundays.

**Planning Manager Pollart** stated that all of the comments made would be forwarded to the Planning Commission.

*F-43*

Case 3:07-cv-03605- Document 132-14 Filed 08/2 08 Page 45 of 53

F-44

Case 3:07-cv-03605-I Document 132-14 Filed 08/21/08 Page 46 of 53

*Excerpt of Draft Minutes from 12-20-06 WSL/MacArthur RAC**Page 1 of 2*

**MEETING OF THE  
WEST SAN LEANDRO/MACARTHUR BOULEVARD  
REDEVELOPMENT ADVISORY COMMITTEE**

**DECEMBER 20, 2006 MEETING SUMMARY**

Members Present: Dale Reed, Gary Narman, Carole Rinaldi, Jake Francisco, John Faria, Douglas Federighi, Linda Lazzeretti, Larry Norry, Patricia Raposo, and Dan Walters

Members Absent (excused): Larry Norry

City Staff Present: Luke Sims, Ryan Evans, Tim Ricard, Cynthia Battenberg, Debbie Pollart, Keith Cooke, and Reh-Lin Chen.

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**Proposed Zoning Text Amendment to Allow General Assembly in Industrial Limited (IL) Zones.**

Debbie Pollart, Planning Manager, provided the RAC with a PowerPoint Presentation (attached) which provided an overview of the proposed zoning text amendment which would allow general assembly uses in industrially-zoned areas in San Leandro. Pollart explained that one of the catalysts for this proposed amendment was an application from Faith Fellowship Church (FFC) to occupy a site at 14600 Catalina (currently zoned as Industrial Park (IP)), as well as a request from FFC to rezone the site to Industrial Limited (IL). In response to this request, the Community Development Department considered two options; the first of which would allow assembly uses to be conditionally permitted in IL zones, and the second of which would consider a zoning overlay option much like the (S) overlay district in the City's commercial corridors. Pollart explained that it was recommended by a joint meeting of the Planning Commission and Board of Zoning Adjustments (BZA) that the creation of a special review overlay district (the second option considered) was the best way to address the issue and that 13 areas (further described in the attached PowerPoint presentation) would be considered for designation as a special review overlay district. Pollart then proceeded by describing some of the criteria developed for the overlay area's which include, but are not limited to: a site not being located along a major commercial corridor, a site not designated Industrial General (IG) or IP, a site which is a minimum of two acres in size, a site which abuts or is within  $\frac{1}{4}$  mile of an arterial street, and a site which is vacant or currently underutilized. Pollart then continued by stating that the next step in addressing this issue would be for City staff to prepare an Initial Study/Negative Declaration for rezoning of identified properties within the Assembly Use Overlay District and that this issue would then go before the Planning Commission and the City Council at meetings tentatively scheduled in January and February, respectively.

At this point, discussion ensued among RAC members during which a number of questions were asked and statements were made. RAC member Faria stated that, as he understood the issue, FFC would still not be able to use the Catalina site for an assembly use as it is currently zoned

F-45

Case 3:07-cv-03605-I Document 132-14 Filed 08/21/08 Page 47 of 53

*Excerpt of Draft Minutes from 12-20-06 WSL/MacArthur RAC*

*Page 2 of 2*

IP. Pollart responded by stating that he was correct. Luke Sims, Business Development Manager, added that it is important for the RAC to remember that 14600 Catalina is actually not in the West San Leandro/MacArthur Boulevard Redevelopment Project area, but that this issue comes before the RAC because a change in the zoning code would trigger a change in the redevelopment project area plan. RAC member Federighi echoed and supported Sims' comments as he stated it was important for the RAC to consider the issue as a whole, rather than specifically concentrating on the application filed by FFC.

RAC member Federighi continued by stating that he was supportive of the BZA recommendation that a special overlay district would be most effective in addressing proposed assembly-type uses in San Leandro. RAC member Walters also stated that he supported the recommendation of the BZA and also voiced concern regarding the precedent which would be set if the site at Catalina were rezoned to IL. In response to this, Pollart also added that a rezone of the Catalina site could also potentially set precedent for spot-zoning in industrial areas.

At this point, the RAC deemed it appropriate to make two separate motions to address what they saw as two separate issues relating to the proposed zoning text amendment. In this, RAC member Walter moved for a motion that the RAC sees "no harm" in the BZA-recommended approach which would create a special overlay district for assembly uses.

**M/ Dan Walters; S/ John Faria; Motion Carried Unanimously**

RAC member Faria moved for a second motion in which the RAC did not support assembly uses as a conditionally permitted use in any areas which are zoned industrial.

**M/ John Faria; S/ Gary Naman; Motion Carried Unanimously with Dale Reed Abstaining**

*F-46*

Case 3:07-cv-03605-1 Document 132-14 Filed 08/21/08 Page 48 of 53

*Excerpt Draft Minutes of the January 17, 2007 Joint RAC Meeting*

*Page 1 of 2*

## **ALAMEDA COUNTY - CITY OF SAN LEANDRO REDEVELOPMENT ADVISORY COMMITTEE JOINT REDEVELOPMENT PROJECT AREA**

### **January 17, 2007 MEETING SUMMARY**

**Members Present:** Charles Gilcrest (chair), Jim Begier (co-chair), Tom Diugosh, Dan Gatto, Dave Jorgenson, Robert Battinich, Robert A. Lindstrom, Robert Kvam and Sally Kellman

**Members Excused:** Charles Pershing

**City Staff Present:** Luke Sims, Ryan Evans, Debbie Pollart and Tim Ricard

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#### **I. Roll Call**

The meeting began at approximately 5:00 PM with roll call.

#### **II. Public Comment**

None.

#### **III. Action Items**

Approval of November 15, 2006 Meeting Summary

M/Gilcrest, S/Begier; Motion Carried

Proposed Zoning Text Amendment to Allow General Assembly in Industrial Limited (IL) Zones.

Debbie Pollart, Planning Manager, provided the RAC with a PowerPoint Presentation which provided an overview of the proposed zoning text amendment to allow general assembly uses in some industrially-zoned areas in San Leandro. Pollart explained that one of the catalysts for this proposed amendment was an application from Faith Fellowship Church (FFC) to occupy a site at 14600 Catalina (currently zoned as Industrial Park [IP]), as well as a request from FFC to rezone the site to Industrial Limited (IL).

In response to this request, the Community Development Department considered two options. Option 1 would allow assembly uses to be conditionally permitted in IL zones. Option 2 would consider a zoning overlay option much like the (S) overlay district in the City's commercial corridors. Pollart reported the recommendation of a joint meeting of the Planning Commission (PC) and Board of Zoning Adjustments (BZA) was Option 2,

*F-47*

Case 3:07-cv-03605-1 Document 132-14 Filed 08/2/08 Page 49 of 53

*Excerpt Draft Minutes of the January 17, 2007 Joint RAC Meeting**Page 2 of 2*

the creation of a special review overlay district, was the best way to address the issue. Staff identified 13 areas for consideration for designation as a special review overlay district. Pollart described the criteria developed for the overlay area which include, but are not limited to: 1) a site not located along a major commercial corridor; 2) a site not designated Industrial General (IG) or IP; 3) a site which is a minimum of two acres in size; 4) a site which abuts or is within  $\frac{1}{4}$  mile of an arterial street; and 5) a site which is vacant or currently underutilized. Pollart stated that the next step in addressing this issue will be for City staff to prepare an Initial Study/Negative Declaration for rezoning of identified properties within the Assembly Use Overlay District and schedule this issue for Planning Commission and City Council consideration at meetings tentatively scheduled in January and February, respectively.

An extensive discussion then ensued among RAC members, focusing on five main issues. These issues included how the zoning code amendment would affect San Leandro's industrial base, the legal issues involving limiting Religious Assembly uses, the noticing of the affected businesses, which study areas should or should not be included in the overlay and how to deal with the a property after a non-profit use has vacated.

RAC Chair Gilcrest stated the proposed zoning amendments could affect property owners by potentially changing the character of industrial areas but also pointed out that these changes would provide property owners with more options for potential purchasers of their property. RAC Member Jorgenson stated that due to the legal requirements surrounding religious uses, the overlay district was important in order to provide sufficient locations of churches. However, if the property owners do not want the overlay on their property, those properties should be removed from the zoning amendment. Pollart explained that staff had created a specific set of criteria and that consistency when applying the criteria was important.

The RAC made three separate motions to address distinct issues which had come to light through the discussions.

M/Jorgenson, S/Kellman that the RAC concurs with the PC/BZA recommended approach to create a special overlay district for assembly uses. Carried 8-0 with Dlugosh abstaining.

M/Gilcrest, S/Battinich to recommend that properties which are occupied by a non-profit assembly use relocating within the City be encouraged to return to a taxable use once the property is vacated. Carried 8-0 with Dlugosh abstaining.

M/Battinich, S/Jorgenson to recommend that Overlay Area #5 (Washington Ave) be removed from the proposed zoning code amendment. Carried 5-1 with Dlugosh and Kellman abstaining.

F-48

270

Case 3:07-cv-03605-1 Document 132-14 Filed 08/2/08 Page 50 of 53

*Excerpt from 10-19-06 Joint BZA/PC Meeting**Page 1 of 4*

### **Assembly Uses**

Planning Manager Pollart explained the situation regarding the potential of Zoning Code amendments that would permit Assembly uses in certain industrial districts. For clarification, she pointed out that while Religious Assembly and Clubs and Lodges have separate definitions in the Zoning Code, they must be treated equally as Assembly uses under the provisions of RUILPA, the law requiring equal treatment for all manner of assembly uses. Currently, she explained, Religious Assembly is permitted conditionally in any R District. By way of background, Ms. Pollart said that earlier this year, Faith Fellowship requested a modification of the Zoning Code to also conditionally permit assembly uses in the IL District. Faith Fellowship has outgrown its current facility in Washington Manor and is looking at the former MDL building on Catalina. The Faith Fellowship application prompted the Planning Department to look at the General Plan, which suggests that the areas most suitable for conversion from industrial to non-industrial are a) those located adjacent to existing housing, or b) in areas which lack amenities to meet needs of modern industry – San Leandro Boulevard north of Davis Street, Alvarado Street, and Marina Boulevard west of the Auto Row area. She indicated that the General Plan also discusses adaptive reuse (i.e., keeping the industrial base up-to-date), tax-base enhancement, the industrial sanctuary, and also of the separation of industrial uses from sensitive uses, such as schools, churches and the like. Based on General Plan considerations, the Planning Department developed several criteria to evaluate potential areas for additional assembly uses.

- Not located along major commercial corridor, to preserve the commercial sections of East 14th Street, for example, and the Auto Row area along Marina Boulevard;
- Not in a designated IG or IP District, except possibly on the periphery, to preserve the industrial core;
- Size of parcels (Planning looked at sites or areas encompassing at least two acres);
- Abuts or within a quarter-mile of an arterial (direct access to and from freeways and other arterials would minimize traffic wending its way through neighborhoods to reach an assembly site);
- Vacant/underutilized property; some of the so-called “underutilized” properties, Ms. Pollart explained, are currently occupied but there might be a higher, better use for them some years down the road.

With that as the framework, Staff identified 13 potential areas, indicating which of the five criteria each area meets (map included). The areas:

- 1 East part of town, off of Grand Avenue near Interstate 580
- 2 Park Street Island near Siempre Verde Park and San Leandro Boulevard; much of the adjacent property is currently zoned IL
- 3 North of Marina Boulevard in the area of Williams Street, Alvarado Street and Martinez Street
- 4-5-6 Along the Washington Avenue corridor, beginning at about San Leandro Boulevard and going southeast
- 7 Along Washington Avenue, south of Halcyon Drive/Floresta Boulevard
- 8 Along Hesperian west of Bayfair Center
- 9 Off Lewelling Boulevard near Interstate 880
- 10 The Wicks Boulevard/Merced Street area
- 11 The Marina Faire Shopping Center area along Doolittle Drive
- 12 The Windsor Square Shopping Center

F. 49

Case 3:07-cv-03605-I Document 132-14 Filed 08/21/08 Page 51 of 53

*Excerpt from 10-19-06 Joint BZA/PC Meeting**Page 2 of 4*

- 13 The southwestern corner of the City, including the Frito Lay property and an existing industrial park in the Grant Avenue area

Staff developed two options for Commissioners to consider:

- Option 1 – Amend Zoning Code via a text amendment to conditionally permit Assembly uses in IL Zones. To address the issue of insufficient parking, base development standards could be derived for Assembly uses. Option 1 would affect 94 acres (including railroad right-of-way).
- Option 2 – Apply an Assembly Overlay District, akin to the ‘S’ Overlay District and PD Overlay Districts, where the underlying zoning would remain whatever it is but Assembly uses would be allowed via a use permit in the 13 specified areas. This option would apply to approximately 218 acres, including some railroad right-of-way.

Neither option would affect the current standards that conditionally permit Religious Assembly uses in R Districts. In addition, staff would prepare a new definition for Assembly uses, to avoid future confusion over how Religious Assembly and Clubs/Lodges are regulated. Ms. Pollart said that the City Council’s Business Development Sub-Committee has requested the Commissioners’ feedback on this issue, after which the Planning Department will submit recommendations to Board of Zoning Adjustments, the Planning Commission, and, ultimately, the City Council.

**Commissioner Dlugosh** asked whether the criteria would apply to applications for Assembly use permits, because some of the 13 properties clearly are too small to fit the two-acre criterion.

**Planning Services Manager Pollart** replied that the two acres would not necessarily be a requirement, but came to the list of criteria via research on “mega” churches. These churches, she explained, tend to have congregations of 1,500 to 2,000 or more, with some sort of activity going on every day, with a building of 50,000 square feet or more, and a site of two-plus acres.

**Commissioner Dlugosh** followed up by asking whether Staff has a definitive set of criteria on which to evaluate applications; Ms. Pollart said that standards could be developed. Mr. Hom added that if the City takes the overlay approach, it would need development standards and criteria such as those that were created for the S Overlay District for Auto Row, in order for Staff, the Board of Zoning Adjustments and/or the Planning Commission to determine compliance. Mr. Hom also indicated that Staff is trying to recognize the trend toward larger churches, and accordingly was looking for options that may have less neighborhood impact in a semi-industrial area than in a residential district, without compromising the City’s industrial base, its employment base, and economic development codes.

**Commissioner Wohltmann** asked whether it was possible to proceed with both options, rather than choosing one or the other. Ms. Pollart indicated that going ahead with both is certainly feasible; they are not mutually exclusive. Mr. Hom pointed out, however, that some IL parcels may not be suitable for assembly uses.

**Commissioner Wohltmann** also asked whether Staff had discussed the options with any other religious use representatives, to which Ms. Pollart replied no, only to the applicant himself. In fact, she added, the property that interests Faith Fellowship is zoned IP, and thus is not in any of the 13 identified areas. If Option 1 were enacted, the church would have to request a re-zone of the property from IP to IL. If Option 2 were enacted, the applicant would have to request that

F-50  
272

*Excerpt from 10-19-06 Joint BZA/PC Meeting**Page 3 of 4*

their subject property be included in the new Assembly Overlay District to conditionally permit Assembly uses.

**Commissioner Collier** suggested that Option 2 seems to be the most logical and most generous of the two, because large churches would have far less impact on commercial and industrial areas on Sundays than they currently do in residential areas.

**Planning Services Manager Pollart** then emphasized the importance of developing good definitions of Assembly use, because a club or a lodge may have a meeting once a month, whereas a large church may have activities going on every day.

**Commissioner Collier** agreed that churches often do have daily activities, but the need for ample parking on the weekends far exceeds weekday requirements, a condition that is more conducive to Assembly uses in industrial areas, where most of the businesses would be closed on weekends, at least on Sundays.

**Planning Services Manager Pollart** asked how the Commissioners would like the Planning Department to proceed. Mr. Hom asked if there were suggestions for areas to add or delete.

**Commissioner Dlugosh** wondered if the areas listed might be an acceptable starting point, but could be revised later, to which Ms. Pollart replied that the City can initiate a rezone process at any time.

**Chair Raposo** requested information regarding parking at a large church. Suppose, he said, the site has at least two acres. A small church would have plenty of room for parking; a large church might not. Mr. Hom clarified that the two acres is not intended as a minimum, but gave the staff a basis on which to start looking at potential areas. Ms. Pollart added that the current parking standard calls for one parking place for each 100 square feet of main seating area – the church's sanctuary area – and that square footage devoted to classrooms, day care and other such uses does not count in terms of required parking. In the context of other communities, San Leandro's requirement is on the low side, which is another issue that staff is looking at.

**Commissioner Dlugosh** said that he favors Option 2, because it provides a definitive area to start with.

**Commissioner Wohltmann** said that he favors pursuing both options simultaneously, or combining them, because including Option 1 adds more potential sites to the equation.

**Planning Services Manager Pollart** pointed out that the only overlap between Options 1 and 2 is in Areas 2 and 3, but that there is a stretch of IL Zone along Doolittle Drive south of Area 11 that would come in if the two options were combined.

**Community Development Director Hom** noted that the only conflict with combining the two options would be in the 'S' Overlay District along Marina Boulevard. Pollart pointed out that she believes only one overlay district can apply at a time, so Area 3 would exclude the 'S' Overlay District parcels on Marina Boulevard.

**Gary Mortara**, head pastor of Faith Fellowship, said that he has gone to all the surrounding businesses near the former MDL building to determine whether they had any issues with Faith Fellowship coming into the area. He reported having personally received "an agreed-upon thumbs up," and that one of the fire captains deems it a perfect place for a church because of the ample parking and the limited weekend traffic. The church uses its buildings on a large scale on Wednesday nights and Sunday mornings, with small groups (up to 50 people) on some other evenings. Noting that the property has been in escrow since February, with a \$50,000 deposit

F.51

273

Case 3:07-cv-03605-I Document 132-14 Filed 08/21/08 Page 53 of 53

*Excerpt from 10-19-06 Joint BZA/PC Meeting**Page 4 of 4*

holding it until October 31, he urged the Boardmembers and Commissioners to help. Pastor Mortara also said the only reason that Faith Fellowship wants to move is because the congregation has outgrown its current site. Going from 65 to more than 1,500 people has created a parking and traffic nightmare. Faith Fellowship, he said, wants to sell its current church to a congregation that is one-ninth the size of theirs.

**Boardmember Chin** asked whether Option 1 might be pursued now, with Option 2 tabled for possible future adoption.

**Community Development Director Hom** indicated hearing three suggestions: Option 1; Option 2; and combined, to an extent, both Options 1 and 2.

**Commissioner Wohltmann** concurred with Boardmember Chin. His point, he reiterated, was to create as large a pool of potential sites as possible. Commissioner Wohltmann also asked how Option 1 helps Faith Fellowship, with its October 31 deadline.

**Planning Services Manager Pollart** replied that neither option is feasible within Faith Fellowship's deadline. Hom indicated that the MDL site does not meet the criteria that staff laid out; specifically, it is not on the edge, but rather entirely surrounded by industrial properties.

**Boardmember Marr** asked whether Faith Fellowship is coming before BZA or the Planning Commission for this. Pollart explained that the church requested modifying the Zoning Code text to conditionally permit assembly uses in the IL Zone, followed by a request for a re-zone from IP to IL. Either way, the City cannot act by the church's October 31 deadline.

**Commissioner Dlugosh** suggested a straw vote to give Staff some direction on the option or options to pursue.

**Chair Raposo** conducted a straw poll.

- Option 1 – 1 Aye
- Option 2 – 7 Ayes
- Combined Options 1 and 2 – 1 Aye

**Planning Services Manager Pollart** said that when the recommendation is formulated for the City Council's Business Development Sub-Committee, the group would be informed about Option 1 but also told that the straw vote favored Option 2.

*F-52*

Case 3:07-cv-03605 Document 132-15 Filed 08/22/08 Page 1 of 20

**EXHIBIT 16**

Case 3:07-cv-03605- Document 132-15 Filed 08/2/08 Page 2 of 20

**SAN LEANDRO PLANNING COMMISSION  
CITY COUNCIL CHAMBERS**  
835 East 14<sup>th</sup> Street  
San Leandro, CA 94577

**MINUTES FOR AGENDA NO. 07-04**

**February 22, 2007**

**7:00 P.M. Regular Meeting**

**Item 1: Roll Call**

**Present:** Chair Perras, Vice-Chair Reed, Commissioners Collier, Dlugosh, Ponder, Wohltmann

**Excused:** Commissioner Kleebauer

**Staff:** Debbie Pollart, Planning Services Manager and Secretary to the Planning Commission; Sally Barros, Planner II; Hanson Horn, Community Development Director; Stephanie Stuart, Assistant City Attorney; Barbara Templeton, Recording Secretary.

**Item 2: Public Comments**

None.

**Item 3: Minutes for the January 25, 2007 Work Session**

*Motion to Approve the Minutes of the January 25, 2007  
Work Session  
(Collier / Reed; 6 Ayes; 0 Noes)*

**Item 4: Correspondence**

Secretary Pollart indicated that she had placed correspondence relating to Matter of PLN2006-0075 on the Commissioners' chairs prior to the meeting.

**Item 5: Oral Communications**

Planner Barros reported that there had been a telephone call requesting information about PLN2006-0075; the caller expressed neither endorsement of nor opposition to the proposal.

EXHIBIT 16

G-1

Case 3:07-cv-03605- Document 132-15 Filed 08/2/08 Page 3 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 2 of 19***Item 6: Public Hearings**

**(a) Matter of PLN2006-00075; Rezone and Zoning Map Amendment to rezone one property that is zoned RD and four properties that are zoned IL to a commercial zoning district, CC Commercial Community, to be consistent with the properties' General Plan designation in the Land Use Element of Corridor Mixed Use. No physical changes to the properties are proposed as part of this entitlement. The properties are located between the west side of Washington Avenue and the east side of San Leandro Boulevard and are comprised of five separate parcels: 2385, 2395 and 2411 Washington Avenue; 2392 and "no address" Cherry Street; Assessor's Parcel Number 75-84-5, 75-84-6, 75-84-7, 75-84-8; and 75-84-19-04; Wallace and Karen Boswell (Applicant) and J. Montero, J. Silva and I. Heffernan; M. and H. Senna (Property Owners).**

The proposed Rezone and Zoning Map Amendment underwent environmental analysis, for which an Initial Study Checklist and Negative Declaration were prepared. The public review period established for the Negative Declaration commenced on February 2, 2007, and concludes on February 22, 2007. All written comments on the Negative Declaration must be submitted to the City by 5:00 PM on February 22, 2007. Oral and written comments may also be received at the February 22 Planning Commission hearing.

Planner II Sally Barros presented the facts surrounding the proposed rezoning of five Cherry Street and Washington Avenue properties to CC Community Commercial. The applicant and the property owners of two parcels located at the corner of Cherry Street and Hudson Lane approached the City to process a rezone consistent with the General Plan's Corridor Mixed Use designation. In analyzing this proposal, staff identified an opportunity to improve conformity with the General Plan in the area, and thus enlarged the scope of the proposed rezone to include three additional properties that are located in the vicinity that are also designated Corridor Mixed Use. Currently zoned either RD (Residential Duplex) or IL (Industrial Light), the subject properties are located between Washington Avenue and San Leandro Boulevard and comprise five separate parcels:

- 2392 Cherry Street and "No address" Cherry Street is used for vehicle storage.
- 2385 Washington Avenue contains a single-family home.
- 2395 Washington Street contains a warehouse and wholesale distribution business.
- 2411 Washington Street is used for vehicle storage and an auto repair business.

The Corridor Mixed Use designation specifies a "mix of commercial and residential uses...along major transit-served arterials..." The CC (Commercial Community) zoning designation "provide sites for commercial centers...generally having a citywide market area." Staff determined that a rezone of the subject properties to CC afforded an opportunity to modify the zoning and bring it

G-2

Case 3:07-cv-03605- Document 132-15 Filed 08/2 JO8 Page 4 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 3 of 19*

into conformance with the existing General Plan designation for Corridor Mixed Use. The CC Zoning District was selected as the appropriate rezoning classification, as the majority of Washington Avenue to the north and south of the site is zoned CC. In addition, the General Plan Land Use compatibility table specifies that the CC District is a conditionally compatible designation for Corridor Mixed Use. The CC Zoning District allows uses ranging from office, retail commercial, and service commercial to residential. Specifically, a CC Zoning District is intended "to provide sites for commercial centers containing a wide variety of commercial establishments, including banking and financial establishments and businesses selling home furnishings, apparel, durable goods, and specialty items and generally having a citywide market area. Facilities, such as entertainment, eating-and-drinking establishments, hotels and motels are permitted, subject to certain limitations to avoid adverse effects on adjacent uses." Neither the rezone nor the Zoning Map amendment would affect the existing uses of the properties. Existing uses on developed lots would — or could — continue, because any uses that are conditionally permitted or not allowed under the new zoning district would be "grandfathered in" if no lapse in legal status occurs over a 180-day period. For example, in the case of vehicle storage at 2411 Washington Avenue, the use would no longer be conditionally permitted but it could remain as long as it maintains a valid business license. The applicant currently operates an auto repair business as a tenant at 2411 Washington Avenue, and desires to purchase two properties (2392 Cherry Street and "no address" Cherry Street) and relocate the business there. The auto repair use is not under consideration with this proposed rezone. If the rezone to CC is approved, a future proposal for auto repair would require a Conditional Use Permit and Site Plan Review, either by the Zoning Enforcement Official (ZEO) or the Board of Zoning Adjustments (BZA), depending on the scale of the project. Planner Barros further explained that the proposed rezone and Zoning Map amendment underwent environmental analysis, for which an Initial Study (IS) Checklist and Negative Declaration (ND) were prepared in keeping with the requirements of the California Environmental Quality Act (CEQA). No comments were made on the environmental document within the mandated IS/ND 20-day public review period (February 2-22), and as Planner Barros observed, the proposal does not include any actual physical project. Staff believes this proposal provides better consistency between the General Plan and the Zoning Map and will provide for the potential to develop these properties with commercial or residential uses that will harmonize with the neighborhood context of existing residential and commercial development along a transit-served corridor. Planner Barros explained that public outreach on the proposed rezoning consisted of public meetings with the Business & Housing Development Subcommittee as well as the Joint Redevelopment Advisory Committee. General support was expressed in both instances, she said, noting that there was interest in the fact that rezoning would enhance the properties' ability to have a greater variety of uses. In addition to those meetings, courtesy notices regarding the Planning Commission meeting went to property owners and businesses within the 300-foot radius of the entire aggregate of five sites, as well as being posted on the properties themselves and on utility poles in the area, and in a legal ad in the Daily Review. Although no one expressed objection to the rezone proposal per se, a few Cherry Street residents (two by telephone and one by mail) expressed concerns about eventual uses of the subject parcel(s), particularly auto-related uses. In summary, Planner Barros said that staff recommends that the Planning Commission review:

- The proposed rezone of the subject properties to CC Commercial Community
- The associated environmental documentation, and
- Related amendment of the Zoning Map

G-3

Case 3:07-cv-03605 Document 132-15 Filed 08/20/08 Page 5 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 4 of 19*

and forward a recommendation of approval for the amendments and adoption of the Negative Declaration to the City Council for consideration at a future meeting.

Applicants Wallace and Karen Boswell approached the lectern. Mr. Boswell said that he has operated an auto and truck repair business in San Leandro for 30 years, with the existing shop located at 2411 Washington Avenue. The Boswells want to move the business approximately 150 feet onto the two Cherry Street parcels, construct a new complex, including a sound wall, and meet any City requirements to improve the appearance of the property. As regards any potential impact on the neighbors, he said they try to run a very quiet business, and that BART makes more noise than the shop ever will. He test-drives vehicles on San Leandro Boulevard and Washington Avenue, he said, and not on Cherry Street. His shop tries to work with people in the community, and customers have been bringing their vehicles to him for many years. He has San Leandro customers who would provide any necessary letters or statements to describe his business and its operation.

Chair Perras invited questions from the Commissioners. There were none.

***Motion to Close Public Hearing  
(Reed / Ponder; 6 Ayes, 0 Noes)***

Chair Perras then invited Commissioners to discuss the proposal. There was no discussion.

***Motion to Forward PLN2006-00075 with Related Zoning Map  
Amendment and Negative Declaration  
to the City Council with a Recommendation for Approval***

***(Reed / Dlugosh; 6 Ayes, 0 Noes)  
Motion passed***

G-4  
278

Case 3:07-cv-03605 Document 132-15 Filed 08/2/08 Page 6 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 5 of 19***Item 6: Public Hearings**

**(b) Matter of consideration of amendments to Article 3 – Definitions, Article 5 – Residential, Article 13 – Special Review Overlay District, and Article 17 – Off-Street Parking & Loading Regulations of the Zoning Code; and consideration of amendments to the Zoning Map. Amendments will include deleting definitions for “Clubs & Lodges” and ‘Religious Assembly’ and replacing them with “Assembly Uses,” and making changes to Article 5 for consistency with the new definitions; creating a new Assembly Uses Overlay District; and modifying the parking standards for consistency with “Assembly Uses.” The Zoning Map will be modified to include 197 properties with an Assembly Use (-AU) Overlay District, which would allow assembly uses to be conditionally permitted on these properties.**

The proposed ordinance for the adoption of Zoning Code amendments related to Assembly Uses underwent environmental analysis, for which an Initial Study Checklist and Negative Declaration were prepared. The public review period established for the Negative Declaration commenced on February 1 and concludes on February 20. To date, no comments have been received.

Secretary Pollart briefed the Planning Commission on this proposal, beginning by outlining its background. Last May Faith Fellowship Church (FFC) requested a Zoning Code amendment to conditionally permit Assembly Uses in IL (Industrial Limited) zones, and to rezone the site at 14600 Catalina (formerly occupied by MDL) from IP (Industrial Professional) to IL. The proposal before the Planning Commission does not address that request, but the request did trigger the review of Assembly Uses that in turn led to recommendations for the Commission's action. At this time, the Zoning Code contains no specific definition for “Assembly Uses,” but rather includes separate definitions for and references to “Clubs and Lodges” and “Religious Assembly.” The current Zoning Code conditionally permits:

- Religious Assembly use in R districts and
- Clubs and Lodges use in RO and RM districts.

FFC's current location at 577 Manor is zoned RS (PD), (Residential Single-Family, Planned Development Overlay District). The Planning Commission and the BZA discussed the matter during a joint work session on October 19. Based on policy and criteria set forth in the General Plan, staff presented two options for consideration to create additional opportunities for Assembly Uses, which are currently limited to residential districts. The two options: 1) Amend the Zoning Code to allow Assembly Uses as conditionally permitted in the IL zone; or 2) Apply an Assembly Use Overlay to identified areas. The direction given by the BZA and Planning Commission was for staff to move forward to develop a recommendation on Option 2. Following the joint work session, Planning Department staff went back to work on the overlay issue using several General Plan policies as a framework. They sought areas:

G-5

Case 3:07-cv-03605- Document 132-15 Filed 08/2 /08 Page 7 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 6 of 19*

- Suitable for conversion to non-industrial uses (namely those located adjacent to existing housing, or in areas lacking the amenities to meet the needs of modern industry).
- Outside the "Industrial Sanctuary," which was created to protect major industrial areas from encroachment by potentially incompatible uses.
- Separated from sensitive uses (i.e., with adequate and safe separation between schools, residences and public facilities and areas where hazardous materials may be present).
- That build upon transportation features of West San Leandro.
- That would help ensure future land use development decisions that are in balance with the transportation system's capacity.

Staff also examined applicable Zoning Code policies, including physical development in accordance with the policies of the General Plan that:

- Preserve the character and quality of each of the distinct districts (residential, commercial, industrial).
- Promote the economic stability of existing land uses in the city.
- Protecting existing land uses from intrusion by inharmonious or harmful uses.

Within that general framework, staff developed several criteria for Assembly Use overlay sites. Appropriate sites would:

- Abut or lie within a quarter mile of arterial street (as identified in the Circulation Element of the General Plan) to ensure adequacy of street system.
- Contain at least two contiguous acres (not each individual property, but the aggregate), to accommodate large Assembly Uses.

They would *not* be located:

- Along major a commercial corridor (such as East 14th Street and the Auto Mall portion of Marina Boulevard – between San Leandro Boulevard and Merced Street).
- Within certain General Plan "focus areas," which for the most part are covered by the General Plan or long-range planning studies, special overlay districts or are in redevelopment areas with guidance for future development already in place (including downtown, Bayfair, Marina and South-of-Marina (SOMAR), or West San Leandro).
- In a regional-serving retail area, such as Greenhouse Marketplace, the "old" Target site at Hesperian and Lewelling, Bayfair, Westgate and other shopping areas.
- Within the Downtown Transportation-Oriented Development (TOD) study area, a half-mile circle radiating from Davis and East 14th Streets.
- On sites considered public land, zoned Public Service (PS), Open Space (OS), or Commercial Recreation (CR); owned by an Exempt Public Agency, or leased/owned by a public utility (these areas represent properties and uses that are unlikely to change).

Moving roughly north to south, the potential overlay areas meeting those criteria include a total of 197 properties encompassing a total of 211 acres:

- Along MacArthur Boulevard just north of the Evergreen site.
- The Park Street "Island," located between San Leandro Boulevard and Park Street, next to Siempre Verde Park and near a new industrial building.
- A section North of Marina and West of San Leandro Boulevard
- The area around where Washington Avenue and San Leandro Boulevard intersect

G-6

Case 3:07-cv-03605 Document 132-15 Filed 08/2/08 Page 8 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 7 of 19*

- Down Washington Avenue, in an area that begins near the Ghirardelli factory and proceeds south past the Floresta-Halcyon corner.
- In the area around Hesperian Boulevard and Springlake Drive
- A small shopping area in the Manor
- South of Lewelling Boulevard
- Near Windsor Square Shopping Center

The result of that effort is a proposal that includes text amendments to the Zoning Code and corresponding changes to the Zoning Map. Secretary Pollart explained that most of the changes are designed to establish the term "Assembly Use," essentially consolidating "Clubs and Lodges" and "Religious Assembly" into a single definition, and reflect that term wherever "Clubs and Lodges" and "Religious Assembly" appear currently. This would amend Article 3 (Definitions), Article 5 (Residential) and Article 17 (Off-Street Parking). Additionally, a new section in Article 13 (Special Review Overlay District) would create an overlay district for Assembly Use, outline the purpose of this overlay, and provide additional performance standards to be considered under future conditional use applications for an assembly use. Specifically, a Use Permit would be required for new assembly use or substantial expansion or alteration of an existing use. Review criteria and conditions of approval would be made in accord with Sections 5-2212 and 5-2214. Secretary Pollart emphasized that the proposed overlay would not change underlying zoning of any of the properties; it would merely add Assembly Use as conditionally permitted. It would thus affect neither existing uses nor existing tenants. However, it would affect the ability to locate adult-oriented businesses in the new overlay district in industrial zones, because no adult-oriented businesses may be established on properties with overlays. The Assembly Use Overlay proposal reflects input from several bodies, including:

- The City Council Business & Housing Development Subcommittee
- Joint BZA/PC Work Session
- Chamber of Commerce Government Affairs Committee
- West San Leandro/MacArthur Boulevard Redevelopment Area Advisory Committee saw no harm in the approach to the overlay district for assembly uses, but does not support assembly use as a conditionally permitted use in any area zoned industrial.
- Joint Redevelopment Area Advisory Committee concurred with the idea of creating an overlay district for assembly uses and made two additional recommendations. If a nonprofit assembly group relocates from a property, they want to see that property return to a taxable use once the property is vacated. Also, this group wanted the properties along Washington Avenue removed from the proposed overlay.

Courtesy notices went out for the December BZA meeting as well as tonight's Planning Commission meeting. Recipients included all 197 potentially affected property owners. Secretary Pollart reported that a couple of property owners called and inquired about the proposal, but no one expressed concerns about the overlay. As required by law (CEQA), staff prepared an Initial Study/Negative Declaration; no comments were received within the mandated 20-day public review period (February 1-20). In summary, Secretary Pollart indicated that staff is seeking a Planning Commission recommendation to forward to City Council to:

- Adopt the Negative Declaration
- Adopt of an ordinance amending the Zoning Code for Articles 3, 5, 13 and 17
- Rezone the areas identified with the Assembly Use Overlay
- Amend the Zoning Map accordingly.

G-7

Case 3:07-cv-03605 Document 132-15 Filed 08/2/08 Page 9 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 8 of 19*

Chair Perras opened the public hearing.

Peter MacDonald, 400 Main Street, Pleasanton, spoke on behalf of Faith Fellowship Church. He identified himself as a former urban planner and former city attorney who now practices land use law. He indicated that it is unusual for a church to contact him, because they rarely require the services of land-use attorneys. Mr. MacDonald said that he had met with parishioners, and is "shocked" by the process they've found themselves in. They have been involved in it for a year already, and it appears there is another year to go. Mr. MacDonald suggested that there may be potential for better decisions if the City engages in parallel process rather than linear process for some of the necessary approvals. By way of background, he said that Pastor Gary Mortara has built a thriving congregation of 1,500 people that has outgrown their church site. The facilities, located in a residential area, have become inadequate and parking is insufficient, so they began looking for another location. In early 2006, they found an ideal building in an IP District in San Leandro. It is a 46,000-square-foot building with 188 parking spaces, all situated on 3.65 acres with good access via freeway and nearby roads. They talked to the neighbors, who indicated that they would welcome the church, in part because the church's busiest times are off-peak days and hours – Sundays and evenings – when businesses tend to be closed. Mr. MacDonald suggested that rational land use planning, which he called the purpose of the whole process, would consider this a real improvement in the neighborhood that is not only compatible but meets the needs of the user perfectly. He noted that Valley Business Park in Pleasanton at one time had four operating churches and never had a problem with them. He said it is a very functional land use for the way churches operate now, especially with larger congregations. He said that Pastor Mortara and his committee met with the City Manager and the city planners in March of 2006. After getting direction from staff, they filed a complete application for rezoning to light industrial (from industrial park), and to add assembly use as a conditional use in the IL zone. It is now nine months later. Mr. MacDonald said that the problem is with the process. He contends that the proposed assembly ordinance before the Planning Commission was created in a vacuum, and that it does not include the very parcel that started the whole process. He suggested that the City could and should address this ordinance together with the rezoning of the parcel that initiated the process. By doing it sequentially, he said, the church faces four different processes before they can occupy the church, including another CEQA evaluation, another rezoning, and an assembly overlay process, followed by the whole procedure of applying for a conditional use permit. He described this scenario as inefficient, as "process gone crazy." He suggested that the Planning Commission continue this item, have staff incorporate the Faith Fellowship parcel in the proposal, and come back to the Commission so the decision would not be made in a vacuum. If the site is vetted, neighbors are noticed, and criteria of the ordinance and the circumstances of the site all came together, it may be that the ordinance itself would improve because at this time it does not address the "real world" that it will face the first time out. It would streamline the process. Also, he pointed out that if it has been fully vetted, it would be possible under the assembly overlay ordinance to do an administrative conditional use permit, because all the neighbors would have been here. And the church would not have to go through process after process after process, while they are paying \$35,000 a month and cannot occupy the property.

Chair Perras invited others from the audience to speak.

Robert Battinich, 2014 Evergreen Avenue, said that he has various properties throughout the City, about 13 acres, several commercial. Most business people are busy with their businesses, he noted, trying to make a living. As for the \$35,000 a month that the church is paying, he said that was a choice they made when they purchased the property. Instead, they might have purchased the property on condition that it could be rezoned. He said his big question is whether

G-8

Case 3:07-cv-03605-I Document 132-15 Filed 08/21/08 Page 10 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 9 of 19*

it is morally right and correct to circumvent other people's rights and other businesses' rights, doing industrial work in an industrial area. Why, he asked, should zoning laws change to accommodate the church's needs? While Mr. Battinich said that he has nothing against the church, he does oppose what he considers the church's use of force against business, because each member of the congregation represents a voice. He considers this unfair to the other organizations.

**Commissioner Wohltmann** asked whether Mr. Battinich was making a general philosophical point or if he was taking issue with the specific issue of Faith Fellowship Church.

**Mr. Battinich** said he is concerned that the church purchased the property without knowing whether they could use it. He said they could have made different choices.

**Jeff McGallian**, 13885 Tahiti Road, noted that the delays in the process created the problem, because everything seemed it would flow in a timely, expeditious manner. The church did not buy the property to force the issue; rather they understood that the system and procedures would take much less time. Mr. McGallian also noted that problems that Faith Fellowship is having in its current location, primarily in parking. He said the desire is to streamline the process so that the delay does not continue, because the church's relocation plan is a positive reinforcement to the City, and does not detract from the community and its efforts to bring cohesiveness among church, community, and residents. He said that the proposed site is a perfect area, and that the church is trying to work within the confines of the community to make this a conducive situation. Mr. McGallian urged the Commission to review this with a mind to streamlining the process.

**Commissioner Dlugosh** asked what the Commission is supposed to be making a decision about – the Faith Fellowship Church or the ordinance as presented.

**Secretary Pollart** explained that the only proposal before the Commission concerns the zoning text and map amendments for the AU overlay. Staff has advised Faith Fellowship, based on advice from the City Attorney's office, that zoning code amendments need to be accomplished first, going through the Planning Commission and the City Council. Then, assuming City Council approval, staff would revise the church's application, to be included in the overlay, and bring that back to the Planning Commission.

**Mr. McGallian** added that the whole idea was to streamline the process. They just wanted the procedure to go forward in a timely manner, and not delay as it did for the first nine months.

**Commissioner Collier** asked about the timeframe. If the Planning Commission approves the overlay proposal and sends it to City Council, when will it go to City Council and how long will it take them? Will it be months, a year?

**Secretary Pollart** said that the issue is tentatively on the City Council's March 19 agenda, which is the minimum normal time it takes an item to go from the Planning Commission to the City Council. She said that she advised the applicant that if City Council approves the amendments on March 19, the Planning Department will modify the church's application on March 20 and get it ready to take to the next available Planning Commission meeting, probably in April. Then it would go back to the City Council in May.

With no further speakers stepping up, Chair Perras asked for a motion to close the public hearing.

*Motion to Close Public Hearing*

G-9

Case 3:07-cv-03605-i Document 132-15 Filed 08/21/08 Page 11 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 10 of 19*

**(Dlugosh / Collier; 6 Ayes, 0 Noes)**

Chair Perras then invited Commissioners to discuss the proposal. There was no further discussion.

*Motion to Forward to the City Council with  
a Recommendation for Approval  
to Adopt Ordinance to Amend Zoning Code Articles 3, 5, 13 and 17,  
to Re-Zone Areas with Assembly Use Overlay  
to Amend Zoning Map accordingly  
and to Adopt Related Negative Declaration*

**(Dlugosh / Collier; 6 Ayes, 0 Noes)**

*Motion passed*

Vice Chair Reed complimented staff on the scene and behind the scenes for the tremendous amount of work they put into this proposal, and the excellent proposal put together.

Chair Perras added his compliments to the staff.

(c) Matter of PLN2006-00101; consideration of modification to the Planned Development for Bayside Business Park to include outdoor storage as a conditionally permitted use; Site Plan Review for construction of a new 5,200-square-foot office building and a 13,200-square-foot mechanics building; and consideration of approval of outdoor storage related to a proposed construction rental business that would locate on Lots D & E at Bayside Business Park. The proposed outdoor storage would include empty storage containers (stacked two-high), temporary chain link fencing sections, portable toilets, and electrical power poles. Property is identified as Lots D and E of the Bayside Business Park industrial park subdivision, located at the corner of Business Center Drive and the unnamed cul-de-sac; Assessors Parcel Numbers 79A-591-6, 11; National Construction Rentals (Applicant); Bayside BC, LP (Property Owners).

This item is categorically exempt from the California Environmental Quality Act (CEQA) per CEQA Guidelines, Article 19, Section 15332, as an in-fill development project.

Secretary Pollart said that this item includes three discretionary actions for the Planning Commission. One is to modify the Planned Development to conditionally permit outdoor storage uses within Bayside Business Park. At this time, no outdoor storage is allowed, even as a conditionally permitted use. Secondly, the Commission is asked to consider approval of outdoor storage use associated with National Construction Rentals (which would include outdoor storage of

G-10

Case 3:07-cv-03605- Document 132-15 Filed 08/2/08 Page 12 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 11 of 19*

power poles, chain-link fencing, portable toilets, and metal containers stacked two high); and lastly, Site Plan Review for construction of two new structures on merged Lots D and E at 1300 Business Center Place and 1330 Business Center Place (a 5,200-square-foot office building and 13,200-square-foot mechanics building). This is the east side of Business Center Drive. Surrounding uses include furniture wholesaling and equipment manufacturing in Buildings A, B, and C toward the north, FedEx Ground to the south, as well as vacant Lots F and G. To the west is the Davis Street Transfer Station (zoned IG Industrial General), and to the east are a variety of industrial/manufacturing uses (zoned IG Industrial General). The City's Water Pollution Control Plant is also nearby, located to the north (zoned PS Public Service). When the subdivision was originally approved in late 2002, Buildings A, B, and C were built on speculation and now are occupied:

- Former Building A was purchased and received a conditional use permit in late 2004 for Silkroute, a wholesale furniture operation, whose core business is warehousing and delivery of home improvement goods to retailers and designers throughout the United States.
- NorCal Rigging, which assembles and installs large pieces of equipment, purchased and occupied Building B in mid-2005. No discretionary permits were required for this use.
- Last year, Building C was purchased and occupied by Calligaris USA, a furniture design and manufacturing business based in Northern Italy, to house a wholesale furniture warehousing and distribution operation. The warehousing operation required approval of a use permit.

The applicant is proposing to purchase Lots D and E, and merge them together for a new regional/division headquarters. The project site encompasses 4.69 acres total and is located immediately south of the existing Buildings A and C. The applicant is proposing to put its office building up near the western edge of the site and the mechanics building in the center. The original Planned Development was for an eco-industrial park that envisioned a cluster of value-added manufacturing companies ideally using recycled materials and resources from the adjacent Davis Street Transfer Station and/or gray water from the City's Water Pollution Control Plant to create products. Although a number of potential users showed interest, and Stopwaste.org offered financial incentives for businesses to go in, none ultimately materialized. Although the structures built on speculation have been sold (the last of them just in 2006), no appropriate buyers for the four interior parcels have emerged. Staff believes that with inclusion of outdoor storage as a conditionally permitted use in this development, adequate discretionary control and review would remain such that there will be no overall adverse effects on aesthetics and compatibility. Future applications for outdoor storage would go before the BZA. The outdoor storage use specific to National Construction Rentals would be located along the northern and eastern boundaries. Their site plan identifies three separate areas for temporary storage of construction rental items. Approximately 7,500 square feet each along the northern property line would house temporary power poles, portable fencing, and portable restrooms. The equipment would be stacked no higher than eight feet. An additional area of approximately 4,100 square feet on the eastern property line would be reserved for storing up to 60 containers; double-stacked, their height would not exceed 16 feet. Overnight parking for up to 17 of the company's own delivery trucks is sited along the eastern and southern boundaries. There is a 56-space parking area in front for employees and clients. Hours of operation are typically 6 a.m. until 10:30 p.m., over two shifts with a total of up to 90 employees. The first shift starts at 6 a.m., and the second starts at 2:30 p.m. Pumper trucks would service portable toilets at the construction sites during the day, then return to the mechanics building for dumping, cleaning, sanitizing and deodorizing. Proposed amenities include:

G-11

Case 3:07-cv-03605- Document 132-15 Filed 08/2 08 Page 13 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 12 of 19*

- Generous landscaping in front of the wall along the frontage as well as in front of the office building and on the cul-de-sac
- Decorative rolling iron gates for access to the yard area
- An eight-foot tall white-colored wall around the northern, eastern, and southern borders.

Secretary Pollart explained that staff realizes that the new buildings will differ somewhat from Buildings A, B, and C, which are 30-foot concrete tilt-ups, in contrast to the proposed office building, which rises to about 16 feet, and the mechanics building to about 17 feet. However, she added that staff is working with the applicant to make the structures as compatible with the neighboring buildings as possible. Efforts are underway, for instance, to bring the office building in particular closer in appearance to existing buildings in terms of paint and emulation of some architectural features, including windows, awnings and entryways. She noted that this project is exempt from CEQA.

Michael Adams of Mission Hills, California, represented the applicant, National Construction Rentals. He said that his company may be better known as National Rent-A-Fence, renting temporary fences on construction sites. Currently based out of Hayward, on a 1.5-acre facility plus office space in an industrial complex, it has outgrown its current site and would prefer the parts of its operation not be separate from one another. After looking for quite some time, they were unable to find suitable land and buildings for their vision. They built a flagship operation in Montebello that they want to duplicate to some degree here, which forms the basis for the plan for the Bayside Business Center property. In business for more than 40 years and the Northern California market for 30-plus years, National Construction Rentals services virtually every major metropolitan area in the U.S. Mr. Adams said the company is looking for opportunities to grow its business in this area, and bring additional jobs into San Leandro.

Matt Matthes, the company's planning consultant, talked about the plans and the zoning. Affiliated with Sacramento-based Carter & Burgess, he presented drawings designed to show attempts to color-coordinate the proposed buildings with Buildings A, B, and C in Bayside Business Park and give an idea of the landscape coverage plans. As regards siting outdoor storage in the industrial zone, he addressed the issue of view impacts on two fronts. First, no nearby buildings have windows with a view of the property, so people will not see into the property from those buildings. Secondly, the eight-foot wall around the yard would limit any pedestrian's seeing items stored in the yard. Mr. Matthes also indicated that the plans meet City criteria and codes, and is generally consistent with what the zoning classification seeks – employment with good wages – and a good specific fit for this piece of property, given what has already been developed in the area.

Commissioner Collier inquired about what would happen if the back area, with double-deck containers, got full? She is concerned that they might be stacked four or five high, and be visible from a long distance.

Mr. Adams replied that the goal is to rent the containers out; because they don't make any money when they stay in the yard, most of the time they are out in the field. Also, the company has other facilities in Northern California with which to exchange equipment and resources, so he does not see that the San Leandro property will become a storage facility.

Secretary Pollart added that the containers would be confined to the area and height previously indicated, and if they wanted to do anything differently, they would have to come back for a modification.

Commissioner Collier restated the idea that there would be one row of double-stacked containers on the eastern side, with no expansion without further approval.

(G-12)

Case 3:07-cv-03605-I Document 132-15 Filed 08/21/08 Page 14 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 13 of 19*

Vice Chair Reed observed that San Leandro has become more and more sensitive to traffic issues, and in that context, he finds an attractive feature of the proposal that National Construction Rentals staggers shifts, which would have less impact on traffic rather than normal working hours. He asked about the company's plans regarding truck traffic, wanting to confirm that it is not in-and-out all day long.

Mr. Adams confirmed Vice Chair Reed's understanding. He said that typically all the trucks are scheduled out to do approximately 8 to 10 hours of work during the business day. They go out in the morning and return at the end of the day when the route is finished. While on the subject of traffic, he also noted that the company does 99% of its business with phone orders or in outside sales, so there is minimal customer traffic.

Vice Chair Reed expressed appreciation that National Construction Rentals' business model takes into account the traffic impact.

Secretary Pollart added that when the subdivision went in, it was assumed that Lots D and E would contain very large buildings. Environmental and traffic analysis reports at the time anticipated much heavier use, and so from the traffic engineering standpoint, this project generates much less traffic than originally planned.

Mr. Adams, referencing the traffic analysis, noted that some conditions pertain to payments by the subdivider to the city. With National Construction Rentals as the buyer, rather than the subdivider, he wanted to confirm that the conditions did not apply to the buyer.

Secretary Pollart advised that Mr. Adams check with the property owner on the exact terms, although she said that substantial payments and improvements have been made already.

Mr. Adams agreed that most of the conditions appear to have been completed, particularly those pertaining to Davis Street.

Chair Perras invited comments from the audience.

Herb Decoito, 650 Black Pine Drive, said that he has lived in San Leandro for the past 20 years, and has worked for National Construction Rentals for the past seven years. He saw the site being discussed for the first time five years ago, and has asked about it ever since. He thinks the proposal represents a good fit for his company as well as for the City of San Leandro.

John McManus, with Cushman and Wakefield at 1111 Broadway in Oakland, represents the seller. He does not know that it is necessary given the detail of the presentation and the photos shown, but wanted to add context and background. He said that Ms. Pollart and Hanson Hom for the past three or four years a lot of ideas have come forth, but none was appealing enough to get this far. As you comes down Davis Street, he says, you see scrap metal yards and auto yards. He says that the National Construction Rentals proposal will raise the bar for the aesthetics of that area. He considers it a tremendous upgrade for the neighborhood and the street.

With no further speakers stepping up, Chair Perras asked for a motion to close the public hearing.

*Motion to Close Public Hearing  
(Ponder / Dlugosh; 6 Ayes, 0 Noes)*

G-13

Case 3:07-cv-03605-1

Document 132-15

Filed 08/2/08

Page 15 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 14 of 19*

***Motion to Forward PLN2006-00101  
to Modify the Planned Development  
by Adding Outdoor Storage as a Conditionally Permitted Use,  
to Approve the Application for Outdoor Storage  
to Approve Site Plan Review for Two New Buildings***

*(Collier / Reed; 6 Ayes, 0 Noes)*

*Motion passed*

**Item 7: Miscellaneous**

Secretary Pollart remarked that as stated in the Staff Report, Government Code requires the Planning Commission to make a General Plan Conformity Finding – in other words, to determine conformance with the San Leandro General Plan – whenever the San Leandro Unified School District (SLUSD) purchases a property in the city. In addition, the Public Resources Code requires the school district to consult the Planning Commission prior to locating new school property.

Secretary Pollart first described the matter of APN 077E-1532-2-1, as a SLUSD proposal to acquire an approximate 5.2-acre vacant lot on Bancroft Avenue. This property is designated in the General Plan as "Public/Institutional" and is located in an RS (Residential Single-Family) zoning district. It contains Pacific Gas & Electric facilities. Adjacent to San Leandro High School, the site is needed to expand instructional space on the existing parking lot, to relieve overcrowding in the schools and to provide more adequate parking. The existing PG&E facilities would remain, with the parking lot configured to allow shared use of the property.

Chair Perras requested a motion.

***Motion to Declare General Plan Conformance  
APN 077E-1532-2-1  
Bancroft Avenue  
by the San Leandro School District  
(Ponder / Collier; 6 Ayes, 0 Noes)***

*Motion passed*

Secretary Pollart described the second General Plan Conformance Finding matter as concerning SLUSD acquisition of a 2.68-acre vacant lot at 13990 East 14th Street (APN 077E-1540-03), adjacent to Palma Plaza Shopping Center. It is designated as Corridor Mixed Use in the General Plan. At this time, Secretary Pollart explained, the school is considering using it for development of a Ninth Grade Academy, designed to relieve overcrowding at the high school and allow for expansion of instructional space.

Commissioner Dlugosh expressed concern about the potential effects on other developments on East 14<sup>th</sup> Street, and wondered if any fellow Commissioners shared his concerns. He acknowledged that the school needs space to grow, but it seems to him out of character with the vision for a commercial corridor in that area.

G-14

Case 3:07-cv-03605-1

Document 132-15 Filed 08/2/08 Page 16 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 15 of 19*

**Commissioner Ponder**, who has lived about a half-block away from the subject property for 10 years, believes the subject property is across the street from the proposed senior center. He said he thinks the school district's proposal would be a pretty good improvement for that area.

**Commissioner Collier**, also concerned about commercial development on East 14<sup>th</sup> Street, would in any case prefer to have the parcel in question renumbered so that it has a Bancroft Avenue address rather than an East 14<sup>th</sup> Street address. In other words, what is now the front of the property would be the back, and vice versa. Thus, it would not be so clearly on East 14<sup>th</sup>, and a barrier wall or sound wall, with landscaping on the East 14<sup>th</sup> side, would reinforce the disconnection between the educational and commercial uses. Commissioner Collier is aware of concerns about schoolchildren wandering off and hanging around businesses there, and that they have a bare lot to work with. She would encourage gently pushing SLUSD in this direction, reiterating a stance she took regarding this same property seven years ago when she served on the School Board. At that time, she added, SLUSD did not have the money to buy the property; if it had, school operations would have been on that property already.

**Commissioner Wohltmann** also expressed concern about the suitability of that location as a facility for ninth graders. He feels that the report provided doesn't include enough information on which to judge whether the proposal conforms to the General Plan in terms of safety issues for children of that age. He would like to know more about it.

Secretary Pollart clarified the Planning Commission's role in making a General Plan Conformity Finding. It is not to approve a project, especially in the case of a school district, which has considerable autonomy in terms of City regulations and does not require City approval. The school district's regulations emanate from the State. The City does have a good relationship with SLUSD, however, and they do contact staff regularly. For example, she recalled that the Planning Department was invited to comment on the plans when Jefferson School was still on the drawing boards. The General Plan Conformity Finding indicates that the intended public institutional use, whatever it may be, conforms to the General Plan designation. Comments and concerns do get passed on to both SLUSD and the City Council, but the Planning Commission is not in a role of necessarily approving a particular project.

**Commissioner Collier** said that her concerns are not so much with safety – because the State must address those – as with how the school is sited and where the student access is. After more than eight years on the school board, she said there are far more serious safety concerns that the State must deal with to guarantee student safety before a school can be sited anywhere.

**Commissioner Dlugosh** reiterated his earlier question: Is the SLUSD plan in conformance with the San Leandro General Plan for that area, given discussions over the past several years regarding the East 14<sup>th</sup> Street corridor?

Secretary Pollart confirmed the designation as Corridor Mixed Use. It is in the SA-1 District. When the South Area Strategy was undertaken, staff did not anticipate SLUSD's purchase of the site. When looking at conformity in school district terms, school use isn't like either a typical commercial or retail use. They generally go in wherever they can find property. Corridor Mixed Use, in and of itself, leaves it open for a mixture of uses.

**Commissioner Dlugosh** asked again, is it in conformance with what we are looking to do with that corridor?

**Community Development Director Hanson Hom** said it is an excellent question, and staff struggles with it. On one hand, he agreed that perhaps a school is not totally consistent with the urban design character we've been striving for in that area. On the other hand, the General Plan

G-15

Case 3:07-cv-03605-1 Document 132-15 Filed 08/2/08 Page 17 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04**February 22, 2007  
Page 16 of 19*

also supports working with the school district to alleviate congestion problems and address capacity issues, recognizing that there are limitations on what they can do on existing sites. This site was approved for purchase in the voter-approved school bond.

**Commissioner Dlugosh** said that if that argument were applied to the Assembly Use issue, there would be no problems with Faith Fellowship Church, because they also have a dire need for a larger site, and have found a solution that does not conform to the General Plan. The school district's recognized dire need does not necessarily mean that it fits the General Plan and the overall direction in which the South Area Plan tries to steer that area. He concluded by saying that this City – perhaps like many other cities – does things because there's nothing else to do. There's been nothing there for years, but that doesn't mean we should go outside the effort we've been making for so long to improve that corridor. It is not a matter of design or appearance; he does not feel that the school use continues the direction the City has been trying to take, and if an exception is made here, why not for other uses? It's a leap of faith he finds it difficult to make.

**Secretary Pollart** said that she'd clarified with the City Attorney, asking what if the Commission decides this use is not in conformance. Inasmuch as this is a school district process, it does not preclude them from moving forward.

**Community Development Director Hom** added that if the City finds its planned use does not conform to the General Plan, the school district can override the General Plan.

**Assistant City Attorney Stephanie Stuart** confirmed that the school district can in effect "opt out" of the City's zoning and other planned entitlements.

**Community Development Director Hom**, having spent a number of years himself dealing with East 14<sup>th</sup> Street Strategy, agreed that the General Plan concerns expressed are valid ones. He noted, too, that the school district plans are subject to CEQA, so they will have to produce detailed plans and environmental documents and circulate them around for City comment regarding issues of safety, traffic, access, aesthetics and so on. The school district also has expressed a wish to address City concerns. While this may not totally offset Commissioner Dlugosh's concerns, the City does have some input.

**Commissioner Wohltmann** asked why, if the school district does not need the Planning Commission to find that its purchase conforms to the General Plan, why the matter is before the Commission at all.

**Secretary Pollart** said that it is just a matter of courtesy and to have something on the record that a proposed project is in conformance with the General Plan, but under State law, considering the type of entity the school district is, it can opt out of those regulations.

**Vice Chair Reed** acknowledged that Commissioner Dlugosh's comments struck a chord with him, having also spent considerable time on the East 14<sup>th</sup> Street Committee and the General Plan Committee. He said this is "a tough one" to appear to oppose the school board, but on the other hand, we all have given a lot of time and effort and thought to improving the General Plan and the East 14<sup>th</sup> Street corridor. He doesn't think it is such a bad idea to not favor the conformance finding, because it doesn't harm the school board at all but it may help make the community more aware of the efforts we keep trying to make to have a better San Leandro.

G-1b

Case 3:07-cv-03605-I Document 132-15 Filed 08/21/08 Page 18 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 17 of 19*

***Motion to Declare That the General Plan Conformance and Conformance  
with the Implementation Policies of the South Area/East 14<sup>th</sup> Street  
Development Strategy Are Lacking in  
APN 077E-1540-03  
13900 East 14<sup>th</sup> Street  
by the San Leandro School District***

***(Reed / Dlugosh; 4 Ayes, 2 Noes – Collier, Ponder; Absent – Kleebauer)***

***Motion passed***

**Item 9: Commissioners' Comments**

Vice Chair Reed said that he recently became aware of a situation in Bay-O-Vista, which also came up at the latest City Council meeting, in which a 40-year resident now has a view impairment because a downhill neighbor, about 35 feet below, has built a six-foot fence at the top of a slope at the back of the yard. Vice Chair Reed suggests that such impairments may have escaped the City's planning efforts.

Secretary Pollart suggested that this topic be placed on the agenda of a future meeting.

Community Development Director Hom concurred, saying that perhaps the RS-VP (View Preservation) ordinance may require an amendment pertinent to the Bay-O-Vista area in particular, perhaps regulating fences that might obstruct views in those areas. With the item on the agenda at a future Planning Commission meeting, the Commissioners might pass a motion directing staff to develop options and perhaps a recommendation that could then go to City Council.

Commissioner Collier, who was also at the City Council meeting, inferred that it is not only fences that are an issue, and suggested that perhaps the entire view preservation ordinance needs to be examined for view obstructions, whether the obstruction is a tree or a fence or a permanent structure. She recalled that before RS-VP Zoning District was formed, Bay-O-Vista residents made numerous complaints of view obstructions by rows of tall poplars, junipers and so on that were fine when they were planted on lower properties, but 10 years later now obstruct views from bay-facing windows and yards.

Commissioner Dlugosh said that more discussion of this issue in a public forum is appropriate, and thus recommends putting it on the agenda for the next meeting, or as soon as staff can examine it. He asked whether any potential construction would be held in abeyance in the meantime.

Secretary Pollart said that no project would be held in abeyance.

Commissioner Dlugosh then suggested that the Planning Department address the issue sooner rather than later.

Secretary Pollart responded that it will appear on the next Planning Commission agenda. Although staff will not prepare a report for that, as Hom indicated, the Commission would make

G-17

Case 3:07-cv-03605-F Document 132-15 Filed 08/27/08 Page 19 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 18 of 19*

and approve a motion to forward to the City Council to direct staff to analyze the issue, develop options, and make a recommendation.

**Community Development Director Hom** said that staff might very briefly outline the issue. He noted that the matter of fences is one thing, and fairly straightforward. Vegetation blockage is far more complicated, staff-intensive, and full of gray areas that could be extremely difficult for staff to administer. He said that while it is certainly something that can be explored, it would have to be done with the eyes pretty wide open to the potential problems.

Vice Chair Reed agreed that the issue can be very complicated, and noted that he was not trying to make a big program out of having brought the subject up. He is mostly concerned, at this time, about a flurry of fence-building that might obstruct views. He suggested starting with a small change in the ordinance to address that, and then perhaps later address the issue of vegetation.

Chair Perras invited further comments. There being none, he congratulated Secretary Pollart on being named San Leandro's Employee of the Quarter.

#### **Item 10: Staff Updates/Project Status Report**

Secretary Pollart said that there are no items for the March 8 meeting, so the Planning Commission may next meet possibly on March 22. The date is up in the air because it coincides with the Planners' Institute meeting, and it is uncertain at this point whether there will be a quorum.

**Community Development Director Hom** asked Commissioners to add to their calendars March 17, for the third and final Community Workshop on the Downtown Transit-Oriented Development (TOD) Strategy, the one-year effort to come up with a far-reaching, visionary policy statement on downtown development. He said there are several ambitious recommendations coming out of the Citizen Advisory Committee (CAC) effort. The meeting will be held from 9 a.m. until 1 p.m., and public notices will go out beforehand.

Chair Perras asked whether any additional retail is going in at Bayfair Center.

**Community Development Director Hom** said that March 3 is the date for the next Community Workshop on the Bayfair Downtown TOD effort, and he believes flyers on that meeting just went out. The meeting will be held in the Community Room on the second floor at Bayfair Center. Some general concepts of housing opportunities in the area will be on the agenda. As for additional retail, none is being processed at this time, but discussions are underway to put some quick-service restaurants, including possibly a Jamba Juice, in the area between Staples and Kohl's.

#### **Item 11: Adjourn**

*Motion to Adjourn  
(Collier / Wohltmann; 6 Ayes, 0 Noes)*

Chair Perras adjourned the meeting at 9:00 p.m.

*G-18*

Case 3:07-cv-03605-I Document 132-15 Filed 08/21/08 Page 20 of 20

*Planning Commission Meeting Minutes  
Agenda No. 07-04*

*February 22, 2007  
Page 19 of 19*

Respectfully Submitted,

Debbie Pollart, Secretary  
Recording Secretary, Barbara Templeton

G-19